



Government of Montenegro

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STRATEGY FOR FIGHTING AGAINST CORRUPTION AND ORGANIZED CRIME 2010 – 2014

**THE ACTION PLAN FOR THE IMPLEMENTATION OF  
THE STRATEGY FOR THE FIGHT AGAINST CORRUPTION AND ORGANIZED CRIME  
2013 - 2014**

Podgorica, April 2013

## INTRODUCTORY REMARKS

Adoption of the Action Plan for the Fight against Corruption and Organized Crime for the period 2013-2014, will initiate the second phase of the implementation of the Strategy for the Fight against Corruption and Organized Crime 2010-2014. The Action Plan will operationalise the priorities of Montenegro at the national and international level in the fight against corruption and organized crime. These are priorities established by aforementioned Strategy, recommendations of the National Commission, recommendations of international organizations and institutions, as well as by relevant institutions of Montenegro, which have elements of continuous monitoring in the fight against corruption and organized crime, or are related to measures from Innovated AP adopted in 2011, which so far have not been implemented. The Action Plan sets **goals, measures, authorities, deadlines, and indicators of success** in the implementation of activities of the competent ministries, public authorities and institutions responsible for preventing and combating corruption and organized crime.

In accordance with the conclusion of the Government of Montenegro No. 06-1522/5 of 19 July 2012, Minister of Justice issued decision for establishing the Inter-sectoral Working Group for the development of AP for the fight against corruption and organized crime, for period 2013-2014. Members of the Inter-sectoral Working Group (hereinafter: Working Group) are representatives of the state and the non-governmental sector, who in their scope of work cover the areas defined by the Strategy for the fight against corruption and organized crime<sup>1</sup>. The Working Group was tasked to prepare a Proposal Action Plan for the fight against corruption and organized crime for the period 2013-2014 by the end of February 2013. After six meetings the Working Group submitted the draft Action Plan to all respective institutions for their eventual comments, which they were obliged to submit until the 22<sup>nd</sup> February. Members of the WG have considered all comments submitted by respective authorities even after given deadline, till 8<sup>th</sup> March, when the working version of the AP was delivered to members of the WG for making the said document. All submitted comments, in the original, were submitted to the members of the National Commission as an attachment to the AP. The proposal of the Action Plan was prepared in late February 2013 and submitted to the NC for adoption in April. NC adopted the Proposal Action Plan unanimously at its session held on 29<sup>th</sup> April 2013, after what the AP was submitted to the Government of Montenegro for adoption. Because of the postponed adoption of the AP, all deadlines for the first quarter 2013, were changed to the second quarter 2013, so that timeline of the entering into force and beginning of the implementation of the new AP will be fully synchronised with concrete deadlines for implementation of AP. This is a complex and multi-disciplinary document, the Secretariat of the NC particularly emphasizes commitment and cooperativeness of WG members, especially members from the NGO sector.

In drafting the new AP, WG proceeded from the previous experiences in the implementation of the previous AP and the recommendations of international experts, therefore special attention was devoted to clarifying indicators and to better and more clearly defining and reducing the number of measures in certain areas and in total, bearing in mind two year long period of implementation (AP contains 230 measures, compared

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<sup>1</sup>Decision on establishing Inter-sectoral Working Group for development of the AP for fight against corruption and organized crime 2013-2014 (NO: 01-1607/12, from 10. December 2012): coordinator: PhD Vesna Ratković, DACI Director, members: 1) Radule Kojović, judge of the Supreme Court, 2) Veselin Vučković, Deputy Supreme State Prosecutor, 3) Radmila Čuković, Deputy Supreme State Prosecutor, 4) Jelena Radonjić, Parliament of Montenegro, 5) Merima Baković, Ministry of Justice, 6) Momir Jauković, Ministry of Justice, 7) Branka Despotović, Ministry of Finance, 8) Đorđije Ivanović, Ministry of Interior, 9) Tatjana Vujošević, Ministry of Sustainable Development and Tourism, 10) Vesko Zindović, Police Directorate, 11) Vlado Dedović, Centre for Monitoring, 12) Vuk Maraš, MANS, 13) Grozdana Laković, Mladen Tomović, Dalibor Šaban, Marko Škerović and Marita Tomas, DACI (Secretariat of the National Commission).

to 372 in innovated IAP). At the same time, the number of competent authorities increased from 66 to 74, with more precise definition of the primary competent authority, in cases when the measure is implemented by several authorities.

In developing the AP a number of relevant documents have been considered, and in particular: 1) EC Progress Report for Montenegro in 2012, 2) Plan of activities to meet recommendations from the EC Progress Report for Montenegro in 2012 (October 2012), 3) the AP for the implementation of recommendations from the Screening Report of Montenegrin legislation for Chapters 23 and 24), Interim evaluation report on the implementation of the Strategy for the Fight against Corruption and Organized Crime (2010-2014), UNDP expert Marijana Trivunović; 5 ) Strategy for the Fight against Corruption and Organized Crime (2010-2014), 6) Innovated Action Plan for the Fight against Corruption and Organized crime for the period 2010-2012; 7) Draft of the Fourth Report of the National Commission; 8) Reports of expert missions: Luca Perilli (26February -2 March 2012), Maurizio Varanese, Derek Mc Loughlin, Laura Stefan, (12 - 16 March, 2012) 9) Analyses and reports of NGO sector (MANS, CEMI, Institute Alternative) 10) Experiences of the expert engaged through the IPA 2010 twinning project "Support to the implementation of the Anti-Corruption Strategy and Action plan", and others.

In order to position and define indicators and measures in strategic documents more precisely, members of the Inter-sectoral Working Group, attended the training on results-based management and the professional preparation for work on the Action Plan, which was organized by DACI and UNDP, from 2<sup>nd</sup> – 4<sup>th</sup> September 2012. Within the IPA 2010 twinning project "Support to the implementation of the anti-corruption strategy and action plan", an independent expert has been engaged to provide members of the NC Secretariat with expertise in defining indicators for the new AP. In order to support the development of this very important strategic document, the OSCE Mission in Podgorica has also contributed through the provision of premises required for the work of the WG, but also translation of this document into English language.

Monitoring of implementation of the Strategy during the monitoring of the Action Plan 2013-2014 will be performed by the National Commission for implementation of the Strategy for Fight against Corruption and Organized Crime, and the Secretariat of the National Commission is in charge to perform expert tasks in collecting, compiling and developing reports of respective authorities and their integration in the semi-annual report for the National Commission.

	OBJECTIVE	MEASURE	COMPETENT BODY	TIME FRAME	PERFORMANCE INDICATORS
<b>I PRIORITIES IN PREVENTION OF CORRUPTION AT THE POLITICAL AND INTERNATIONAL LEVEL</b>					
<b>PARLIAMENT'S CONTROL FUNCTION AND IMPLEMENTATION OF INTERNATIONAL INSTRUMENTS AND STANDARDS</b>					
1	The Resolution on fight against corruption and organized crime is implemented and the mechanism of cooperation with the National Commission is defined	1 Monitoring implementation of the Resolution	Parliament of Montenegro	II Q 2013 - IV Q 2014.	Annual report on the implementation of all the obligations from the Resolution
		2 Improve the Resolution on fight against corruption and organized crime	Parliament of Montenegro	II Q 2013 - III Q 2013.	The new Resolution on fight against corruption and organised crime, which will extend the existing responsibilities of the Parliament in that area passed; - established Working Group (WG) for development of the new Resolution, composed of representatives of all parliamentarian clubs, Parliament administration and CSO; - best practices of EU, UN, OECD, G20 and other relevant international organisations and groups considered;
		3 Prepare annual report on work of the Anti-corruption Committee	Parliament of Montenegro	I Q 2014 - IV Q 2014.	Prepared annual report containing: - information on state authorities, institutions, organisations and bodies for fight against corruption and organised crime, whose work has been analysed during the reporting period; - data on discussed issues and problems in implementation of the laws related to the fight against corruption and organised crime and proposals for their amendments Proposals for additional measures for improvement of strategies, action plans and other documents related to the fight against corruption and organised crime; - data on processed citizens' applications
		4 Create preconditions for efficient work of the Parliamentary Committee for Anti-Corruption	Parliament of Montenegro	II Q 2013 - I Q 2014.	- adopted secondary legislation that will define the areas supervised by the Committee, institutions which work will be supervised by the Committee and procedures and deadlines for acting upon the received citizens' applications. - adopt the annual work plan for the Committee during the existing composition of the Parliament, in cooperation with the CSOs
		5 Ensure the efficient work of the Parliamentary Committee for Anti-Corruption	Parliament of Montenegro	II Q 2013 - IV Q 2014.	The number of held sessions dedicated to concrete control activities: - total number of Committee sessions and the number of sessions dedicated to concrete control activities - the number of proposed and adopted control initiatives of parliamentarians from the ruling party - the number of proposed and adopted control initiatives of parliamentarians from the opposition; - the number of conclusions adopted at the Committee sessions and the number of conclusions adopted at

				<p>plenum sessions</p> <p>The number of conclusions which enforcement was later supervised by the Committee and the number and type of undertaken actions;</p> <ul style="list-style-type: none"> <li>- the number of dismissed public officials who failed to act upon the conclusions or recommendations of the Committee</li> </ul> <p>Efficient processing of citizens' applications:</p> <ul style="list-style-type: none"> <li>- the number of received and processed application</li> <li>- the number of recommendations, opinions and conclusions issued upon the citizens' applications</li> <li>- average time passed from the moment of receiving to the considering the citizens' application.</li> </ul>
		6 More active involvement of Civil Society Organisations in the work of the Parliament	Parliament of Montenegro	<p>II Q 2013 - III Q 2013.</p> <p>Monitor participation of third parties in the work of parliamentary working bodies:</p> <ul style="list-style-type: none"> <li>- the number of persons participated in discussions when considering laws, other legal acts and control mechanisms;</li> <li>- the number of persons participated in discussions when considering the citizens' applications</li> </ul> <p>Monitor participation of third parties on plenary sessions:</p> <ul style="list-style-type: none"> <li>- number of persons participated in discussions when considering laws, other legal acts and control mechanisms.</li> </ul>
2	The legal framework and practice in the conduct of state bodies are improved thanks to an efficient use of Parliament's control mechanisms.	7 Adopt the Law on Parliament of Montenegro	Parliament of Montenegro	<p>II Q 2013 - III Q 2013.</p> <p>Out of existing Rules of procedure of the Parliament of Montenegro develop the Law on Parliament and foresee the misdemeanour liability for all types of breaches by the Parliament leadership, working bodies, MPs, executive and judiciary and independent institutions</p>
		8 Amend the Criminal Code with the purpose of its harmonisation with international standards and recommendations from the area of corruption and organized crime	MJ	<p>II Q 2013 - IV Q 2014.</p> <p>Prepared Proposal of the Law on Amendments of Criminal Code, which will:</p> <ul style="list-style-type: none"> <li>- create amendments in relation to the criminal offences with elements of corruption in governmental sector, i.e. changed criminal offence of giving bribery with aim to harmonise foreseen sentences for the criminal offence of receiving bribery, but also perform the terminological harmonization of this category of criminal offenses in terms of the unlawful material benefit, bribery, gifts, other benefit etc.</li> <li>- In relation to organised crime, application of primary realistic principle extended to the criminal offence of money laundering; definition of means which are used for financing terrorism and concept of financing individual terrorist prescribed</li> </ul>

		9 Strengthen professional capacities of the Parliament	Parliament of Montenegro	II Q 2013 - IV Q 2014.	<ul style="list-style-type: none"> <li>-Number and type of trainings for Parliamentary staff and parliamentarians;</li> <li>- Number of participants at trainings</li> </ul>
		10 Improve results of use of control mechanisms of the Parliament (consultative and control hearings, parliamentary investigation and interpellation on the work of the Government)	Parliament of Montenegro	II Q 2013 - IV Q 2014.	<ol style="list-style-type: none"> <li>1. provide efficient use of all control mechanisms of the Parliament of Montenegro: <ul style="list-style-type: none"> <li>- number of submitted and adopted requests for consultative hearings and number of interviewed persons;</li> <li>- number of submitted and adopted requests for initiation of parliamentary investigations, number of polling committee meetings and the number of interviewed persons;</li> <li>- number of proposed and adopted conclusions</li> </ul> </li> <li>2. Ensure that efficient use of control mechanisms gives concrete results in practice: <ul style="list-style-type: none"> <li>- number and types of laws and other legal acts amended as consequence of use of Parliamentary control mechanisms</li> <li>- number and type of public officials dismissed as a consequence of use of Parliamentary control mechanisms;</li> <li>- number and type of other activities undertaken with aim to remove shortcomings recognised through the use of control function of the Parliament</li> </ul> </li> <li>3. Establish the system for monitoring of implementation of conclusions adopted by the Parliament and/or working bodies <ul style="list-style-type: none"> <li>- establish the team within the Parliamentary administration, which will monitor implementation of parliamentary conclusions</li> <li>- prescribe the duty of all working bodies of the Parliament to consider acting of institutions upon conclusions, if institutions fail to implement conclusions within the given deadline of 60 days</li> <li>- publish at the website of the Parliament, on monthly basis, information on implementation of parliamentary conclusions.</li> </ul> </li> <li>4. pass the procedures for consideration of citizens' applications: <ul style="list-style-type: none"> <li>- prescribe the deadline up to 30 days as of the day from receiving, within which the application must be considered by respective working body;</li> <li>- prescribe the duty for the respective working body to regularly inform the applicants about conducted activities</li> <li>- foresee the duty to publish all application with all supporting documentation at the website of the Parliament;</li> </ul> </li> <li>5. Developed analysis on amendments of the Law on</li> </ol>

					Parliamentary investigation aimed at efficient use of control mechanisms of the Parliament
		11 Improve the institute of the Prime Minister's hour and Parliamentarians' questions	Parliament of Montenegro	II Q 2013 - IV Q 2014.	Through changing the legislative framework, establish the responsibility system for all representatives of law enforcement authorities and other institutions that breach the deadlines for submission of responses to parliamentary questions in written, or they submit the false information. Monitor efficiency of the institute of parliamentary questions: - number of submitted parliamentary questions - number of parliamentary questions at which the responses have not been submitted within the given deadline; - number of parliamentary questions at which the responses have not been submitted at all, or parliamentarians have not received requested information  - number and types of issued measures and sanctions to heads of institutions, that were late in submitting the response or submitted the incorrect answers.
		12 Pass the Code of Ethics for Parliamentarians	Parliament of Montenegro	IV Q 2013.	-adopted code of ethics in a way that provide clear instructions and guidelines to parliamentarians in relation to the areas of conflict of interests, lobbying and other connected areas in accordance with best practice examples and GRECO recommendations
<b>FINANCING POLITICAL PARTIES AND ELECTION PROCESSES</b>					
4	Adequate legal framework is established for the prevention of misuse of public funds and powers in the election process	13 Adopt the Guidelines on use of state resources in the time of election campaigns	MF	III Q 2013.	Guidelines on use of state resources during the time of election campaigns adopted
		14 Adopt the Law on Financing Political Subjects and Financing Electoral Campaigns	MF Parliament of Montenegro	III Q 2013.	Developed Proposal Law on Financing Political Subjects and Financing Electoral Campaigns: - established working group for development of the Proposal Law, which will involve representatives of NGO sector; - developed Proposal for the Law, which foreseen prohibition of use of state resources, clear limitations in financing of work and campaigns of political parties and efficient, independent system of control and liabilities with clearly defined sanctions and procedures related to the authorisations for initiation of relevant procedures in cases of violation of legal provisions; - providing for possibilities of administrative investigations to the authority in charge for control of financing political parties (FPP); - extended the scope and number of sanctions – in addition to misdemeanour sanctions, measures that foreseen the loss of financing in cases of severe breaches

				<p>of the Law, introduced;</p> <ul style="list-style-type: none"> <li>- responsibility of the authority in charge for control of FPP to file an application for established irregularities;</li> <li>- reduced membership fee to a maximum of 50 Euros per year;</li> <li>- determined authority in charge for control of misuse of state resources;</li> <li>- Specify the competence of local governments in the area of reporting to the SEC on the payment of funds to political parties.</li> </ul> <p>Law On Financing Political Subjects And Financing Electoral Campaigns adopted</p>
	15 Fully implement the ODIHR recommendations from the process of overseeing the parliamentary elections from 2012, related to the corruptive activities	<p>SSPO (indicator 1) Parliament of Montenegro (indicator 3) SEC (indicators 2; 3.2 i 4) Authority in charge (indicator 5) MF (indicator 6)</p>	IV Q 2013.	<ul style="list-style-type: none"> <li>1. conducted investigations (proactive and reactive) on all criminal charges and other resources of information on election irregularities, resulting in reasonable doubt that someone has performed criminal offence processed ex officio (reported by media, political parties and CSO), and which are related to the parliamentary elections from 2012: <ul style="list-style-type: none"> <li>- number of initiated investigations</li> <li>- number of brought indictments;</li> <li>- number of received judgments (convicting, acquitting , rejecting);</li> <li>- number and types of issued sentences and the structure of convicted persons.</li> </ul> </li> <li>2. Organise state campaign against "vote buying" and election fraud and ways to promote reporting of these phenomena <ul style="list-style-type: none"> <li>- number of campaigns;</li> <li>- number and type of media activities.</li> </ul> </li> <li>3. Change the legal framework related to the election process: <ul style="list-style-type: none"> <li>3.1. Cancel mandatory clause of 24 months of permanent residence as a requirement for voting.</li> <li>3.2. Establish a system for complaints during the election process in a way that at each polling station there is a pattern of complaints and information to citizens how to conduct appeals process if they have complaints about the voting process.</li> </ul> </li> <li>4. Establish an effective system of verification of signatures to support the electoral lists: <ul style="list-style-type: none"> <li>- The number of electoral lists and the number of verified signatures to support the electoral lists</li> <li>- The number and types of irregularities identified.</li> </ul> </li> </ul>



					<p>5. Ensure full compliance with the prohibition of employment during the electoral process by the competent authority:</p> <ul style="list-style-type: none"> <li>- The number and types of identified irregularities;</li> <li>- Number of persons prosecuted in misdemeanour and criminal procedures</li> <li>- The number and types of sentences</li> </ul> <p>6. Extend the reporting period for electoral lists and candidates on the consumption of resources for election campaigns in a way to cover the period from the announcement of elections to the completion of the election process.</p>
		16 Report on payment of funds to political parties at local level	SEC	I Q 2014 - IV Q 2014.	<ul style="list-style-type: none"> <li>- The amount of funds disbursed at the local level</li> <li>- Number of applications filed and prosecuted for non-payment of funds at the local level;</li> <li>- Number and amount of sanctions imposed for non-payment of funds at the local level.</li> </ul>
		17 Change or amend the secondary legislation passed by the SEC (Rules on methods of calculating and reporting on nonfinancial contributions to political parties)	SEC	II Q 2013 - IV Q 2014.	- in the Rules on the method of calculation and reporting of non-financial contributions to political parties, reduce to 15% the percentage of difference in price to be necessarily reported
5	Greater transparency of financial reporting of political parties and election campaigns	18 Publish all reports on financing political parties, electoral lists and individuals in accordance with the Law	SEC	II Q 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>-Number of prepared and number of published reports on financing political parties, electoral lists and individuals with supporting documentation;</li> <li>- Number of initiated misdemeanour procedures due to the failure of submitting reports or submitting false or incomplete reports</li> </ul>
		19. Amend the Law on Voters Registers in order to ensure full transparency and update of voters registers	Parliament of Montenegro	II Q 2013.	<ul style="list-style-type: none"> <li>- Maintenance and management of CVR transferred to the Ministry of Interior</li> <li>-transparent and efficient system of control of voters registers ensured.</li> </ul>
		20. Publish information on social support at websites of the MLSW and the Governments three months prior to the election and a month after the elections were held	MLSW and MF – Commission for distribution of Budget Reserves	II Q 2013 – IV Q 2014	<ul style="list-style-type: none"> <li>- number of published analytical cards of all centres for social work</li> <li>- number of published analytical cards of the Commission for distribution of a part of funds from budget reserve</li> </ul>
		21 Reporting on handling of complaints for criminal offences against electoral rights	Tripartite Commission	II Q 2013 - IV Q 2014.	<p>Developed semi-annual report containing:</p> <ol style="list-style-type: none"> <li>1. Number of complaints;</li> <li>2. The structure of the complaint by the complainant,</li> <li>3. The structure of criminal charges for offenses</li> <li>4. Types of decisions on complaints:</li> </ol> <ul style="list-style-type: none"> <li>- The number of rejected complaints</li> <li>- The number of orders to conduct an investigation (Art.194 paragraphs 2 and 3 of the CC)</li> <li>- Number of indictments proposal</li> <li>- Number of direct indictments (čl.194 paragraphs 2 and 3 of the Criminal Code),</li> </ul>

					<ul style="list-style-type: none"> <li>- Deferred prosecution</li> <li>- Dismissal from reasons of fairness,</li> <li>- Complaints that at the end of the reporting period, are in the phase of in preliminary investigation.</li> <li>5. Number of brought indictments:</li> <li>6. Control of the indictment: <ul style="list-style-type: none"> <li>- Confirmed indictments,</li> <li>- Returned the indictment,</li> <li>- Dismissed indictments</li> </ul> </li> <li>7. Number of received judgments, (convicting, acquitting, rejecting)</li> <li>8. Number and types of criminal sanctions imposed by the convictions.</li> </ul>
6	Improved efficiency of work of the SEC	22 Improve the control of financing political parties, electoral lists and individuals in order to prevent misuse of state resources for political parties purposes	Parliament of Montenegro	I Q 2014.	<ol style="list-style-type: none"> <li>1. Developed Proposal Law on State Election Commission <ul style="list-style-type: none"> <li>-established Working group for development of the Proposal Law consisting of representatives of all parliamentary groups, Parliament administration and civil society organizations;</li> <li>-Developed Proposal Law that defines the SEC as a professional body consisting of individuals who do not have any political background, with professional support of its own services;</li> <li>-Clearly defined roles of the Municipal Election Commissions as a part of the independent SEC;</li> <li>- Clearly defined work of the SEC and introduced possibility for administrative investigations for all violations of the Law on Financing Political Subjects and Financing Electoral Campaigns, campaigns for election of the President of Montenegro and other documents that define these areas;</li> <li>- Duty of the State Election Commission to initiate misdemeanour procedure against the violators of the law prescribed;</li> <li>- High degree of transparency in the work of the State Election Commission defined.</li> <li>- Authorities and responsibilities toward the municipal election commissions prescribed</li> </ul> </li> <li>2. Proposal Law on the State Election Commission adopted.</li> <li>3. Members of the professionalized State Election Commission elected</li> </ol>

		23 Ensure reduction of abuses in the area of financing political parties, electoral lists and individuals	SEC, SAI	I Q 2014 - IV Q 2014.	Effective action in case of violations of the law: -Number of identified violations of the law on its own initiative; -Number of applications received from other natural and legal entities, and the number of identified violations; - Number of initiated misdemeanour and criminal proceedings; -Number and type of sanctions imposed.
7	Capacities of SEC and municipal election commissions are improved	24 Improve capacities of independent SEC and municipal election commissions for implementation of laws	SEC	I Q 2014 - IV Q 2014.	- Adopt Document on Systematization in the SEC - Number of newly employed in the SEC professional services in relation to the number of posts foreseen by the Document on Systematization. - Percentage of budget of SEC increased compared to the previous year. - Number and type of training and other activities aimed at strengthening capacities of the SEC in implementation of the law.
<b>PREVENTION OF CONFLICT OF INTEREST</b>					
8	The legislative framework is harmonized with international standards and recommendations of international organizations, particularly with regard to strengthening Commission's powers and independence	25. Develop model for improvement of institutional and normative framework for prevention of anticorruption, with particular reflection to the appraisal of the role and function of the DACI and CPCI	MJ in cooperation with DACI and CPCI	III Q 2013	Model developed and contains: - analysis of anticorruption framework with indicators of efficiency of work of existing authorities and the level of their coordination - concrete measures that should be undertaken with the purpose of strengthening of independence and competences of prevention authorities in accordance with the best international practice and realistic needs - Concrete solutions for development of the Draft Law on Anticorruption Agency, in relation to its competences, mutual relations with other institutions, organizational structure and staffing and deadlines; Draft act on organization and systematization (of a total number of employees), necessary budget funds, premises and equipment; necessary education and specialization of employees
		26 Efficiently conduct checking of accuracy of data from public official reports	CPCI	IIQ 2013 - IV Q 2014.	- Number of public officials whose reports were checked in relation to the accuracy of data on income and property, and information available in the registers of Police, CRCC, Cadastre, PPO, CCPPP; - Create database and software which will contain networked data and information systems; - Provide security for databases, software, and their maintenance; - Percentage of the number of public officials whose reports were checked in terms of the accuracy of data on income and property, in relation to the total number of public officials; - Checking the changed data in reports related to the changes in financial status of public officials (since 2013.)

					- Allowed access to databases: Tax Administration, Real Estate Directorate, Public Procurement Directorate, Commission for Control of Public Procurements, State Election Commission, MI, Directorate for Prevention of Money Laundering and Financing of Terrorism, the Central Bank of Montenegro, the Commission for Securities ; - Developed database through IPA and NGOs CEMI, as well as supporting software
		27 Develop the analysis on comparative experiences on the need for reporting property for servants that are in the risk of corruption, but not being public officials in the following authorities CA, PPA, TA and AIA, with concrete measures proposals	CPCI, MF,	IV Q 2013.	Developed analysis with proposed measures
9	Administrative capacity of the Commission for the Prevention of Conflict of Interests is enhanced	28 Achieved full political independence and efficiency in the work of the Commission	Parliament of Montenegro, CPCI	IV Q 2013 - IV Q 2014.	- Adopted new Document on systematisation in Commission for Prevention of Conflict of Interests - increased budget of the Commission in relation to the previous year, and the number of newly employed expert assistants
10	Awareness is raised among public officials and state employees of the significance of prevention of conflict of interests in the exercise of public function	29 Organization of trainings for state and local public officials	CPCI	II Q 2013- IV Q 2014.	- Number of trainings - number of participants
		30 Organization of public campaign to encourage citizens to report conflicts of interests of public officials	CPCI	IIQ 2013 – IV Q 2014.	- Mechanism to be used by the citizens to report conflict of interests established; -Number of public campaigns; -Number of citizens who reported conflict of interests of public officials; -Numbers of decisions of the Commission establishing the existence of conflict of interests in the procedures initiated upon reports of citizens.
		31. Motivate citizens to independently report conflict of interests of public officials	CPCI	III Q 2013 - IV Q 2014.	1. Organisation of annual campaigns for motivating citizens to independently report conflict of interests of public officials 2. Effective acting upon the citizens' complaints: - number of received and number of processed complaints; - number of public officials who were identified to violate the Law according to citizens complaints - number of initiated misdemeanour procedures - Number and type of imposed sanctions - Number of dismissed public official upon the initiatives of the Commission.
<b>INTEGRITY</b>					
11	Duty to adopt integrity plans in public administration is regulated by law	32 Adoption and implementation of integrity plans	MJ, DACI	II Q 2013 - IV Q 2014.	- Issued Guidelines for monitoring of integrity plans implementation. - number of institutions that passed the integrity plans

12	Recruitment, reward and merit based career systems are improved in the public sector by establishing objective criteria	33 Prepare secondary legislation that ensure system of recruitment, reward and career	MI, HRMA	IIQ 2013	<ul style="list-style-type: none"> <li>- Decree on Manner of mandatory checking of Capabilities adopted by the Government</li> <li>- Decree on Appraising Civil Servants and State Employees adopted by the Government</li> <li>- Decree on Type and Procedure for Rewarding Civil Servants and State Employees adopted by the Government</li> </ul>
		34. Ensured full transparency of the employment and career in the public sector	HRMA	II Q 2013 - IV Q 2014.	<p>Published and regularly updated data from the Central Personnel Records (CPS) in accordance with the Law on the Protection of Personal Data, which will contain all relevant information about each employee in the public system, including vocational education, skills, information on previous works, as well as information about progress in career:</p> <ul style="list-style-type: none"> <li>-The total number of civil servants and employees in the public sector</li> <li>-The number of civil servants and employees in the public sector, for which exists data in the central personnel records</li> <li>- The number and type of disciplinary measures imposed.</li> </ul>
		35. Monitor employment in public sector in election year	HRMA	II Q 2013 - IV Q 2014.	<p>Publicly disclosed information about employment:</p> <ul style="list-style-type: none"> <li>- Total number of employees in public administration;</li> <li>- The number of newly employed under the contract on act or work within the period of six months before the parliamentary and presidential elections;</li> <li>- The number of newly employed under the contract on act or work within the period of six months after the holding of parliamentary and presidential elections;</li> <li>- The number of newly employed under the contract on act or work during the previous, off- elections year.</li> </ul>
		36. Conduct trainings of public officials, civil servants and employees needed for successful implementation of measures foreseen by this AP in relation to all three areas – corruption, organised crime and monitoring	HRMA, JTC, PA	II Q 2013 - IV Q 2014.	<ol style="list-style-type: none"> <li>1. Organised trainings for public officials, civil servants and employees: <ul style="list-style-type: none"> <li>-Number and type of organised trainings;</li> <li>-Number of structure of participants</li> </ul> </li> <li>2. Organised trainings for holders of judicial function: <ul style="list-style-type: none"> <li>- Number and type of organised trainings;</li> <li>-number of structure of participants</li> </ul> </li> <li>3. Organised trainings for representatives of the police: <ul style="list-style-type: none"> <li>- Number and type of organised trainings;</li> <li>-number of structure of participants</li> </ul> </li> </ol>
13	Codes of Ethics are fully implemented in entire public administration	37. Ensure monitoring of implementation of code of ethics	MI, Ethical council, HRMA	II Q 2013 - IV Q 2014.	<ul style="list-style-type: none"> <li>- Decision on establishing Ethical Council</li> <li>- Rules of Procedure of the Ethical Council Adopted</li> <li>Number of citizens complaints on behaviour of civil servants in state authorities</li> <li>- Number of complaints of civil servants on the work of other civil servants in state authorities</li> <li>- Number of opinions issued by the Ethical Committee</li> </ul>

14	Lobbying is regulated by law	38. Harmonise legislative framework for regulating lobbying with international standards	MJ Parliament of Montenegro	III Q 2013.	1. Amended legislative framework: -Adopted amendments to the Law on Lobbying  2. Adopted secondary legislation -Number and type of adopted acts
<b>FREE ACCESS TO INFORMATION</b>					
15	Regulations are harmonized in such a way as to make of free access to documents of public importance a basic principle, and confidentiality of information an exception	39. Fully implement best practices of the European Court for Human Rights and EU member states into Montenegrin system	Agency for protection of personal data and free access to information	II Q 2013 - IV Q 2013.	Developed analysis on practice of the European Court of Human Rights and on practice of supervisory and judicial institutions of the EU member states related to the free access to information: - Prepared and publicly presented analysis; - Number of bodies at the state and local level, to which the analysis is distributed
16	Administrative and technical capacity for the implementation of regulations on free access to information is improved	40. Inform public about capacity building of staff in all national and local institutions dealing with free access to information	Agency for protection of personal data and free access to information	II Q 2013 - IV Q 2014.	Established system in which all institutions at national and local level are obliged to inform the Agency on the capacity building of employed persons in those institutions who deal with the free access to information: -Number and type of trainings; -Number of issued decisions and the number of decisions that have been cancelled and / or modified by the Agency; -The number of proceedings initiated against those responsible for access to information; -Number and type of imposed sentences.
17	Effective supervision of the implementation of regulations on free access to information is provided	41. Regular informing of public on the implementation of the Law on Free Access to Information	Agency for protection of personal data and free access to information	II Q 2013 IV Q 2014.	Developed and published, on quarterly basis, reports on implementation of the Law: - Number of received requests; - The total number of decisions issued in the first instance; - Number of resolved requests and the number of requests that are not resolved within the prescribed period; - The number of appeals filed to the Agency; - Number of rejected and / or denied appeals and the number of accepted appeals; - The number of complaints to the Administrative Court; - Number of the cancelled decisions of the Agency
		42. Perform inspection control in accordance with the Law on Free Access to Information	MI (indicators 1, 2 and 3) Agency for protection of personal data and free access to information (indicator 4), MJ	II Q 2013 – IV Q 2014.	1. Number of inspection controls; 2. Number of requests for initiation of proceedings 3. Number of imposed administrative measures 4. Report on: - Number of persons to whom sanctions were imposed; - The number of institutions to which sanctions were imposed; - The number and amount of imposed sanctions

18	Transparency and culture of openness of public authorities which enjoy citizens' absolute trust	43. Develop, publish and regularly update the register of data that stopped being classified as confidential	<p>Directorate for Protection of Secret data</p> <p>Agency for protection of personal data and free access to information</p> <p>Administrative Court</p>	<p>II Q 2013 –IV Q 2014.</p>	<p>1. Composed and published lists of data that stopped being classified as confidential at websites of authorities in which work those confidential data were formed</p> <p>2. Number of revised data, the number of data that stopped being classified as confidential, and number of data to which the deadline for termination of secrecy was extended.</p> <p>3. Number of considered decisions denying access based on confidentiality and / or protection of personal data;</p> <p>4. Number of cancelled decisions;</p>
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### PROTECTION OF PERSONS WHO REPORT CORRUPTION

19	Institutional and legal framework governing protection of persons who report corruption (“whistleblowers”) in both public and private sectors is improved	44. Analyse existing legal framework and implementation of the legislation that refers to protection of people who report corruption	SSPO, SCM and PD	II Q 2013.	<p>Make analysis of the implementation of the legislation that refers to protection of persons who report corruption since the establishment of legal framework until today, with the information on:</p> <ul style="list-style-type: none"> <li>- key challenges in the implementation of legislation</li> <li>- number of reports from the private sector;</li> <li>- number of reports from public administration;</li> <li>- number of investigations that were started;</li> <li>- number of indictments;</li> <li>- number of final court judgments;</li> <li>- number of persons who suffered consequences for reporting corruption, including data on the number and type of sanctions imposed to such persons;</li> <li>- number of sanctioned managers who use measures of intimidation, restrictions or punishing of employees who report corruption;</li> <li>- type and amount of sanctions imposed on managers</li> </ul>
20	A two instance system for efficient corruption reporting is established in all institutions significant for anticorruption policies	45. Develop report on results of implementation of mechanisms for reporting corruption within the organisation	PD, CA and TA	II Q 2013. – IV Q 2014.	<p>Prepared individual reports that contains:</p> <ul style="list-style-type: none"> <li>- Total number of complaints of corruption;</li> <li>- Number of complaints filled by employees</li> <li>- Number of complaints forwarded to prosecution;</li> <li>- Number of brought indictments;</li> <li>- Number of final convicting judgments;</li> <li>- Number and type of imposed sanctions;</li> </ul>
21	Reporting corruption as an important source for detection and prevention of corruption	46. Promote channels for reporting corruption and mechanisms of protection, as well as good practice examples of reporting corruption	DACI	II Q 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>- Number of informative campaigns,</li> <li>- Conducted annual surveys aimed at monitoring trust of citizens in institutions dealing with fighting corruption: <ul style="list-style-type: none"> <li>- number of conducted surveys;</li> <li>- percentage of trust of citizens in police, prosecution office and courts, as well as in DACI</li> </ul> </li> </ul>

### PUBLIC FINANCE

22	Normative framework in system of public finances harmonized	47 Adopt the Law on Amendments to the Law on State Audit Institution	SAI and Parliament of Montenegro	III Q 2013.	Adopted Law on Amendments to the Law on State Audit Institution is in line with the Constitution of Montenegro and international obligations (GRECO, Progress Report EK), particularly in regard to: - ensuring full financial independence through direct proposing of the budget of SAI to the Parliament; - ensuring full independence of the SAI in other fields required in international standards.
23	Public spending at national and local government levels is transparent, efficient and economical	48 Regular submission of annual audit reports to the Parliament of Montenegro	SAI	III Q 2013 - IV Q 2014.	Developed annual report containing information on: - Increase of the number of audits on regularities and audits on cost-effectiveness, efficiency and effectiveness ; -Increased regularity in spending public funds through an increased scope of coverage of public spending by audit; -Increased external control of all budget beneficiaries in spending public funds; -Increased financial and fiscal discipline in public spending
		49 In transparent way determine compensations for public officials, civil servants and employees in working groups and other working bodies established by the Government and other authorities	MF	III Q 2013 - IV Q 2014.	1. Improved secondary legislation to ensure transparency of data on compensation to public officials, civil servants and employees. 2. Prepare semi-annual report on participation of public officials and civil servants and employees in the working groups and other working bodies that contain data on: -Number of working groups and other working bodies at the level of all budget units -Total number and names of public officials and civil servants and employees who participated in the work of these working bodies; -The total amount paid to public officials and civil servants and employees on that basis;
		50 Amend the Law on Confidentiality of Information and allow president and members of the Senate of the SAI to access confidential information	Ministry of Defence Directorate for Protection of Secret Data Parliament of Montenegro	II Q 2014.	- Developed Proposal Law on Amendments to the Law on Confidentiality of Information, which allow members of the Senate SAI to access confidential information required to perform work in the jurisdiction of the SAI; - Proposal Law adopted
24	Administrative, technical and resource capacity in the public finances sector is improved	51. Certification of persons employed at posts of internal audit	MF	II Q 2013 – IV Q 2014.	Number of certified persons employed at the posts for internal audit
		52. Intensify cooperation among AFCOS office and OLAF	MF	II Q 2013 – IV Q 2014.	Number of meetings held with OLAF and issued recommendations
25	Effective control system is in place to overview use of public funds by budget spending units	53. Continuously control of users of budget funds and ensure that all budget users are regularly subject to audit, especially that the companies with the full or partial ownership of the state are subject to audit by SAI	SAI	III Q 2013 - IV Q 2014.	- Number of controls of budget funds users; - Number of identified irregularities Within the annual Audit plan ensured at least one representative from all types of institutions: state institutions, funds, public companies, companies owned by the state, local governments, political parties and other; - The number and types of audited entities; - Percent of coverage of all types of entities by annual



					<ul style="list-style-type: none"> <li>audits</li> <li>- Number of audits of companies in which the state has full ownership;</li> <li>- The number of audits of companies in which the state has a partially ownership</li> <li>- Number of issued recommendations;</li> <li>- Number of implemented recommendations;</li> <li>- The number of lodged criminal charges</li> </ul>
26	Progress in suppressing „grey“ economy	54. Report on controls aimed at suppression of performing activities by nonregistered taxpayers	TA	II Q 2013 - IV Q 2014.	<ul style="list-style-type: none"> <li>Prepared semi-annual report containing: <ul style="list-style-type: none"> <li>- number of performed controls and established irregularities</li> <li>- number and amount of imposed sanctions,</li> <li>- percentage of established irregularities in relation to the total number of performed controls</li> <li>- the value of confiscated goods</li> </ul> </li> </ul>
		55. Continue with activities on reducing “grey economy” at the labour market	MLSW and AIA in cooperation with the TA and Employment Bureau	II Q 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>-Number of campaigns to reduce grey economy in the labour market;</li> <li>-Number of consultations between the Ministry, employers' associations and trade unions and number of prepared recommendations to reduce grey economy in the labour market;</li> <li>-Number of implemented recommendations;</li> <li>-Percentage of increase in issued work permits for foreigners compared to the previous year;</li> <li>- Percentage of increase in the number of reported domestic workers</li> </ul>
27	Efficient internal audit system in spending units is in place as well as the internal audit in the public sector entities	56. Monitor establishment and development of internal audit in public sector	MF	I/ Q 2013 - IV Q 2014.	<ul style="list-style-type: none"> <li>- Number of entities that have organizationally established internal audit units at central and local levels;</li> <li>- Number of users in which the deployment of Internal Auditors was made</li> <li>- Number of employees in the internal audit units</li> <li>-Number of performed audits for which the final audit reports were made</li> <li>- The number of issued recommendations;</li> <li>- Number of implemented recommendations in relation to the number of issued;</li> <li>- Number of non-implemented recommendations in relation to the number of issued</li> </ul>
28	Efficiency of audit control in subjects of audit	57. Continuously perform control and compliance with the implementation of recommendations given in findings of the State Audit Institution	SAI	III Q 2013 - IV Q 2014.	<ul style="list-style-type: none"> <li>- increased compliance and implementation of SAI recommendations;</li> <li>- Percentage of implemented recommendations in relation to total number of issued recommendations</li> </ul>
29	Efficient and effective system of financial management and control (FMC)	58. Develop action plans for establishment of FMC and designate persons to be in charge for establishment and development of financial management and controls at central and local level (FMC)	MF	II Q 2013 - IV Q 2014.	<ul style="list-style-type: none"> <li>- Adopted action plans for establishment FMC within the budget users at the central and local level; number of designated persons for establishment and development of financial management and controls at central and local level (FMC)</li> <li>- Number of adopted books of procedures within budget</li> </ul>

					users at central and local level Number of submitted annual reports on FMC
30	Further development of the risk management system in public finances	59. Training managers and civil servants in all spending units for risk management	MF, TA, CA, HRMA	III Q 2013 - IV Q 2014.	Training plan prepared; - Number of trainings for managers; - Number of trainings for civil servants.
<b>STATE PROPERTY</b>					
31	Further implementation of the Law on State Property and drafting secondary legislation which regulate the area of state property	60. Prepare annual report on the work of the Property Administration and of the Protector of Property Interests of Montenegro	Property Administration Protector of Property Interests of Montenegro	II Q 2013. - IV Q 2014.	- Report on the utilization, management and disposing of objects and other properties belonging to Montenegro, as well as on the activities related to the protection of property prepared; - Report of the Protector of Property Interests of Montenegro on the number of received cases, number of completed cases, number of cases in progress, nature of cases and other data important for the work of the Protector of Property Interests of Montenegro prepared
		61. Ensure that all users of state property regularly and within prescribed timeframe submit faithfully completed inventory list to the Property Administration	Property Administration, MF	I Q 2013 – IV Q 2014.	- Total number of submitted reports in relation to the total number of users - Number of misdemeanour procedures against users which failed to submit the necessary data to the Property Administration - Number of inspection controls over the users of state property
32	Improved administrative, technical, financial and institutional capacities necessary for the efficient implementation of the relevant legislation with the purpose of the protection of state property from all kinds of abuses.	62. Publish all data on state property	Property Administration	II Q 2013. - IV Q 2014.	Compile, publish and update electronic public register which contains detailed information on: - total state property - the property in the possession of local self-government units
<b>CAPITAL MARKET</b>					
33	Legislation in the area of insurance and other financial services harmonized with international standards	63. Harmonize national legislation with appropriate EU directives	MF SC Insurance Monitoring Agency	III Q 2013 – IV Q 2014.	- Report compiled on the harmonization of the laws (Law on Securities, Law on Investment Funds, Law on Takeover of Shareholding Companies, Law on Voluntary Pension Funds and Law on Insurance) with the EU Acquis pursuant to the plan from the National Plan for Integrations. - developed secondary legislation on the basis on Law on Insurance
34	Efficient system of registration, clearing and depositaries	64. Establish the institution of Securities Depository (custodian) in accordance with international standards	SC	II Q 2013 – IV Q 2014.	- Custodian licensing system introduced for the open investment funds; - Monitoring enabled by a foreign custodian
		65. Improve the access to data on ownership over securities	CDA	II Q 2013 – IV Q 2014.	- Improve the existing register of owners of Shareholding capital containing the data on the changes of ownership over shares through time ( <i>track record</i> ) and enabling browsing of all shareholders

35	Further development of the institutional position of stock exchanges and the strengthening of international cooperation	66. Signing memorandums on cooperation with domestic institutions and intensify cooperation according to already signed memorandums	SC	II Q 2013 – IV Q 2014.	- Number of MoUs signed - Number and type of joint activities
36	Improvement of financial reporting of participants in capital market.	67. Improve financial reporting of the authorized participants (companies, investment funds), establishing public information booklet.	MF SC TA	II Q 2013 – IV Q 2014.	- Regular reporting of the Securities Commission with the purpose of better information of market participants; - Public information booklet made and its regular updating; - The number of misdemeanour sanctions for failure to act in accordance with the reporting obligations.
<b>PRIVATE SECTOR</b>					
37	Elimination of business barriers	68. Reporting about implementation of measures regarding reform of the easiness of business environment	Council for regulatory reform and improvement of business environment	II Q 2013 – IV Q 2014.	Information on activities aimed at improvement of business environment
38	High quality implementation of the project “Regulatory Guillotine”	69. Implement the Action Plan for the implementation of the recommendations of the “Regulatory Guillotine”	Council for regulatory reform and improvement of business environment	III Q 2013 – IV Q 2014.	Prepared information on implementation of the AP
39	Efficient public – private partnership through the development of mutual trust	70. Monitoring work of the Council for Regulatory Reform and Improvement of Business Environment, particularly in a part related to discussing and adopting the recommendations of private sector	Council for regulatory reform and improvement of business environment	II Q 2013 – IV Q 2014.	- Number of held meetings - Information on activities initiated based on private sector recommendations
40	Increased efficiency in the suppression of corruption in private sector	71. Monitor the number of awarded citizenships pursuant to the Article 12 of the Law on Montenegrin citizenship	MI	II Q 2013 – IV Q 2014.	- The number of applications for the awarding of citizenship pursuant to the Article 12 of the Law on Montenegrin citizenship; - The number of persons who were awarded citizenship pursuant to the Article 12 of the Law on Montenegrin citizenship
		72. Recording the list of companies charged with and convicted for criminal acts with the elements of corruption	Tripartite Commission	III Q 2013 – IV Q 2014.	Developed annual report containing data on: - Number of brought indictments - Number of adjudicated cases and types of decisions - Number of final decisions
<b>II AREAS OF PARTICULAR RISK</b>					
<b>PRIVATIZATION PROCESS</b>					

41	Regulatory and institutional system is established for monitoring the implementation of privatization contracts, and the transparency of the process is improved	73. Analyze and improve legal framework related to the privatization process	ME Parliament of Montenegro	II Q 2013 - I Q 2014.	<p>1. Developed and published analysis of implementation of the Law on Privatisation, Law on Owning and managing transformation and other laws related to the privatisation process, with recommendations for their improvement;</p> <p>2. Prepared proposals for amendments of the laws</p> <p>3. Amendments of the Law which are adopted in accordance with the analysis are related to the:</p> <ul style="list-style-type: none"> <li>- defining mechanisms for monitoring the implementation of obligations under the privatization contract;</li> <li>- specifying the principle of publicity and transparency of privatization;</li> <li>- establishing anti-corruption mechanisms;</li> <li>- laying down the provisions relating to conflicts of interest;</li> <li>- laying down the provisions relating to internal and external audit of the Privatization Council and scope of work of ME in relation to the process of privatization</li> <li>- definition stronger control and role of the SC in privatization processes through acquisition of a majority stake</li> </ul>
		74. Improve the system for control of investments in privatized companies and fulfilment of contractual obligations	Council for Privatization and Capital Projects	II Q 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>- System for control of investments and fulfilment of contractual obligations on annual basis or in accordance with contractual obligations established;</li> <li>- Plan for control of privatized companies developed;</li> <li>- Number of prepared and published reports;</li> <li>- Database of privatized companies established;</li> <li>- Number of violated privatization contracts;</li> <li>- Number and type of activated mechanisms of protection from the privatization contract.</li> </ul>
		75. Report on state support over 1 million Euros granted to privatized companies	Commission for Control of State Support	I Q 2014 – IV Q 2014.	<ul style="list-style-type: none"> <li>- Information on the fulfilment of requirements for the award of state support in the amount over 1 million Euros</li> <li>- Number of granted state supports in the amount over 1 million Euros</li> </ul>
		76. Provide access to all decisions relating to the privatization process	ME, Commercial Court, and Council for Privatization and Capital Projects	III Q 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>- Number of decisions published on the internet presentation of the Privatization Council;</li> <li>- Number of published reports on arbitration;</li> <li>- Number of published decisions on the selection of the best bidder;</li> <li>- Number of published information on investments in companies that are in the process of privatization.</li> </ul>

		77. Improve the transparency of the work of the Council for Privatization and Capital Projects	Council for Privatization and Capital Projects	II Q 2013 - IV Q 2014.	<ul style="list-style-type: none"> <li>1. Open sessions of the Publicity Council in accordance with law;</li> <li>2. Extended composition of the Council with representatives of NGO sector</li> <li>3. Enabled presence of third parties in the meetings of the Council at the invitation of the President of the Council;</li> <li>4. Monitoring of the transparency in the work of the Council: <ul style="list-style-type: none"> <li>- Number of sessions opened to the public in relation to the total number of sessions</li> <li>- Number of sessions at which the third parties were invited in relation to the total number of sessions</li> </ul> </li> </ul>
		78. Regularly publish agendas and supporting materials for the sessions of the Council for Privatization and Capital Projects	Council for Privatization and Capital Projects	II Q 2013 - IV Q 2014.	<ul style="list-style-type: none"> <li>Monitor informing of citizens on the work of the Council: <ul style="list-style-type: none"> <li>- Number of sessions of the Council for which agendas were previously published</li> <li>- Number of sessions of the Council for which materials were published at the internet portal of the Council</li> </ul> </li> </ul>
		79. Continuous organization of regular meetings on compliance with privatization contracts between the representatives of representative Trade Unions and the Council for Privatization and Capital Projects	Council for Privatization and Capital Projects	II Q 2013 - IV Q 2014.	<ul style="list-style-type: none"> <li>- Number of meetings held;</li> <li>- Number of adopted conclusions;</li> <li>- Number of implemented conclusions</li> </ul>
		80. Innovate and promote a system for reporting of corruption by citizens to the Council for Privatization and Capital Projects	Council for Privatization and Capital Projects	II Q 2013 - IV Q 2014.	<ul style="list-style-type: none"> <li>1. Inform citizens on mechanisms for reporting corruption in privatization <ul style="list-style-type: none"> <li>- Number of organised campaigns</li> <li>- Number and type of info materials distributed to citizens</li> </ul> </li> <li>2. Innovated system for reporting corruption; <ul style="list-style-type: none"> <li>- Number of applications;</li> <li>- Number of cases transferred to police and prosecution office;</li> </ul> </li> </ul>
		81. Provide access to information relating to contracts and annexes to privatization contracts	ME Council for Privatization and Capital Projects Commercial Court Agency for protection of personal data	II Q 2013 - IV Q 2014.	<ul style="list-style-type: none"> <li>- Number of documents published on the internet presentation of the Privatization Council;</li> <li>- Number of approved and rejected applications in relation to the number of submitted ones;</li> <li>- Number of annulled decisions by the Agency;</li> </ul>
42	Work of the Committee for Monitoring and Control of the Privatization Process is efficient	82. Holding regular meetings of the Committee for Monitoring and Control of the Privatization Process and allow participation of third parties in the work of the Committee	Committee for Monitoring and Control of the Privatization Process	III Q 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>- Number of meetings of the Committee;</li> <li>- Number of applications submitted to the institutions responsible for privatization;</li> <li>- Number of responses received;</li> <li>- Number of consultation and control hearings;</li> <li>- Number of adopted recommendations and conclusions</li> <li>- Number of conclusions adopted at the plenary session;</li> <li>- Number of implemented conclusions and</li> </ul>

					Number of meetings with representatives of: - Trade Unions; - Civil society; - Employers; - The media in relation to the total number of meetings held
43	Public participates in designing and implementing privatization strategies for enterprises of special interest to the public, particularly in the area of transport, tourism and energy	83. Prepare feasibility studies and cost-benefit analysis and risk assessment before each individual privatization of large enterprises	Council for Privatization and Capital Projects	III Q 2013 – IV Q 2014.	The number of feasibility studies and cost-benefit analysis in relation to the number of planned and conducted privatizations of large enterprises
		84. Organize public discussions on plans, strategies, and conducted analysis on privatization of enterprises of strategic importance, especially in the field of energy, transport, tourism and privatization of public enterprises	Council for Privatization and Capital Projects	II Q 2013 - IV Q 2014.	Number of organized public discussions on plans, strategies; - Number of organized public discussions on the analysis conducted; - Number of adopted recommendations of civil society in relation to the delivered number of recommendations
		85. Compile the work of the Privatization Council with the external audit observations	Council for Privatization and Capital Projects	II Q 2013 - IV Q 2014.	- Number of established irregularities - Number of removed irregularities
		86. Establish independent bodies to control the operations of privatized monopoly companies	ME	IV Q 2013.	Number of established independent bodies
		87. Improve the criteria for selecting members of the Council	Council for Privatization and Capital Projects	II Q 2013.	- Specified list of Council members by function (members of the Government, Trade Unions and employers); - Established clear criteria for the selection of other members of the Council who do not join the Council by function and who cannot be representatives of political parties, but experts in concrete areas
		88. Establish guidelines for the selection of members of Tender Commission	Council for Privatization and Capital Projects	II Q 2013.	- Guidelines for the selection of members of Tender Commission established; - A mechanism preventing continuous representation of members in the Tender Commissions established; - Number of technical experts involved in the Tender Commissions.

## PUBLIC PROCUREMENTS

44	Legislative framework is enhanced in order to achieve full compliance with European standards in this area and ultimately make public procurement procedure fully efficient, competitive and transparent	89. Consider possibility to amend the Law on Public Procurements in accordance with one year long practice of implementation and suggestions and remarks given by ordering party and bidders	MF, PPD and Parliament of Montenegro	IV Q 2013.	- Developed Analysis of implementation or Proposal of amendments of the Law on Public Procurement; - Introduction of negative references of bidders including: - prohibition of participation of bidders in procurement if they violated deadlines and / or other provisions of the procurement contract; - Improved system of combating conflicts of interest in procurement procedures; - Improved system of records maintained by the purchasers and content of the PPD report on public procurement; - Improved institutional framework for control of implementation of the public procurement contracts; - The adopted amendments to the legal framework;
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		90. Prepare report on implementation of the Strategy for development of the public procurement system for period 2011-2015	MF, PPD	II Q 2013 – IV Q 2014.	Adopted report
		91. Establish efficient system of control of public procurement procedures	AIA	IV Q 2013 - IV Q 2014	Effective control of the implementation of contracts from public procurement procedures which values is over 100,000 Euros: -Number of contracts which implementation is tested; -Number of contracts in which violations of implementation were identified -Number of terminated contracts; Number of sanctioned bidders; -Number and type of imposed sentences; -Number of bidders who were temporarily barred from participation in public procurement procedures;
45	Administrative capacity of both competent authorities and spending units improved, particularly in relation to anticorruption measures and strengthening of integrity	92. Adopt a new act on internal organization and systematization	PPD and CCPPP	II Q 2013.	New act on systematization adopted
		93. Establish an effective control system for implementing the negotiation process as a special risk for the occurrence of corruption	PPD	II Q 2013 – IV Q 2014.	- Number of requests for approval of the negotiated procedure; Percentage of approved in relation to the total number of requests for approval of the negotiated procedure; - Number of issued approvals;
46	Electronic public procurement system is in place	94. Ensure necessary legislative and technical conditions for setting up the electronic system for public procurement	MF PPD MIST	I Q 2014 – IV Q 2014.	- Adopted regulations, determined start of their implementation - Improved software solution for the public announcement system
47	Sustainable system of professional training and advancement in the public procurement field established	95. Adopt annual training plan and regulate the manner of taking exams in the field of public procurement	PPD	II Q 2013 - IV Q 2014.	- Annual training plan adopted; - Number of trainings provided and number of trainees - Percentage of trainees in relation to the total number of public procurement officials  - Number of exams organized; - Number of candidates who passed the professional exam; - Record of exams keeping
<b>SPATIAL PLANNING</b>					
48	Legal framework governing the issuance of building and occupational permits is improved as well as the transparency of work and access to the information held by cadastral units	96. Improve the area of spatial planning and construction	MSDT Parliament of Montenegro	III Q 2013 - IV Q 2014.	1. Prepared amendments to the Law on Spatial Planning and Construction that provide: -the obligation to maintain the professional and lay public discussions for all planning documents; -strengthen the control of conflicts of interest when making planning documents; -obligation that planning documents should not be adopted without a positive opinion of the National Council for Urban Planning;  2. Adopted amendments to the Law on Spatial Planning

				and Construction	
		97. Establish fair and effective system of legalisation of objects	MSDT Parliament of Montenegro	IV Q 2013 - IV Q 2014.	<p>1. Prepared Law on the Legalization of Illegally Built Objects with clearly defined:</p> <ul style="list-style-type: none"> <li>-criteria for legalization;</li> <li>-control mechanisms and institutional framework for law enforcement;</li> <li>-transfer of rights over the land through direct negotiations, for already built illegal objects;</li> </ul> <p>2. Adopted the Law on the Legalization of Illegally Built Objects;</p> <ul style="list-style-type: none"> <li>- Availability of data on legalized facilities;</li> <li>- Media campaign to get acquainted with the procedures;</li> </ul> <p>3. Semi-annual report to the public on the legalization of illegal built objects:</p> <ul style="list-style-type: none"> <li>-Number of received and the number of approved applications for legalization;</li> <li>-Number and type of legalized facilities;</li> <li>-The amount of incomes received through legalization;</li> </ul>
		98. Establish the National Council for Spatial Planning	MSDT	I Q 2014 - IV Q 2014.	<p>Established the National Council for Spatial Planning composed of representatives of relevant ministries, independent experts and representatives of civil society with the aim to:</p> <ul style="list-style-type: none"> <li>- monitor transparency of adoption of planning documents;</li> <li>-monitor compliance of lower plans with the plans of higher order;</li> <li>-decide on complaints related to the compliance of plan documentation;</li> <li>-issue opinions for the Government and the Parliament in relation to the adoption of planning documents;</li> <li>-publish all plans and other documents on its website;</li> <li>- monitor decision making of the Administrative Court in cases relating to the planning documents and make recommendations for improvement;</li> </ul>
49	Administrative and human capacities of inspection services are strengthened	99. Strengthened capacities of the Administration for Inspection Affairs	AIA	IV Q 2013 - IV Q 2014.	<p>1. Increased budget of the Administration for Inspection Affairs:</p> <ul style="list-style-type: none"> <li>-percentage of annual increase of the budget of the Administration;</li> <li>-percentage of increase of budget of Administration for demolition of illegally constructed objects;</li> </ul> <p>2. Improved administrative-technical capacities of the Administration:</p> <ul style="list-style-type: none"> <li>-Number of newly employed civil servants;</li> <li>-Number and type of purchased equipment and premises</li> </ul>



		100. Develop and publish a database within the jurisdiction of state inspections;	AIA	IV Q 2013.	Developed and updated database and placed on the website that includes: - Data on collected mandatory fines; - data on submitted misdemeanour and criminal charges
50	Efficient detection and prosecution of corruption and illegal construction	101. Effectively monitor the system for denunciation of illegal construction and establishment of clear and precise procedures for handling appeals and complaints on the work of inspection;	AIA	III Q 2013 – IV Q 2014.	- Number of denunciations of citizens on illegal construction in relation to the number of denunciations processed; - Percentage of processed denunciations in relation to the total number of denunciations - Procedures for dealing with complaints of citizens on the work of inspection established, - Number of complaints to the work of inspectors
		102. Reporting on crimes: the construction of buildings without a building permit and unlawful connection of building site to technical infrastructure	MJ in cooperation with SSPO and SC	III Q 2013 - III Q 2014.	A report prepared containing:  - Number of filed criminal charges; - Number of indictments; - Number of adjudicated cases and types of decisions - Number of final court decisions
		103. Improve cooperation and exchange of information among government institutions for effective detection of money laundering cases in the construction sector and real estate, corruption and economic crime	APMLFT, PD PU REA	II Q 2013 – IV Q 2014.	-Number of initiated requests for investigation by SPO-u; - Number of raised indictments. - Number of transferred information and responses of PD and SSPO on cases in which there is suspicion of money laundering and other related crimes
		104. Establish a list of investors and contractors who are found to violate regulations governing the field of spatial planning	AIA	III Q 2013 . IV Q 2014.	- created and published list;
		105. Improve the cooperation with other countries to exchange information on financial transactions in the field of real estate investment in the construction of structures	APMLFT	III Q 2013- IV Q 2014.	- Number of countries with which the data are exchanged; -Number of information sent by PD and SSPO on suspicion on money laundering in construction and real estate based on the data exchange with other countries.  -Number of signed Agreements of cooperation with foreign FIU; - Number of sent and received information on suspicion on money laundering in construction and real estate transactions
51	Implementation of the Sectoral Action Plan is monitored and is harmonized with the national Action Plan	106. Prepare a Report on the implementation of the Action Plan for combating corruption in the field of spatial planning and construction	MSDT	III Q 2013- IV Q 2014.	-Sectoral Action Plan harmonised with the National AP  - The Report on implementation of the Action Plan for combating corruption in the field of spatial planning and construction of structures adopted by the Government of Montenegro.
<b>EDUCATION</b>					

52	Employment with all educational institutions based on objective criteria and transparent procedures;	107. Improve online databases in all higher educational Institutions (all faculty units of the University of Montenegro) on the employed teaching staff with all educational institutions and their opening to public	UMNE	II Q 2013 - IV Q 2014.	<p>established and accessible to public databases within formative-educational institutions containing the following:</p> <ul style="list-style-type: none"> <li>- CVs of all lecturers engaged;</li> <li>- Lesson fund per lecturer;</li> <li>- Annual self-evaluation of the work of the educational institution and external evaluation made by the Education Inspection;</li> <li>- semestral evaluation of the work of lecturers made by students, in accordance with the decision of the institution</li> </ul>
		108. Efficient monitoring of the application of the applied rules and criteria for the employment of the managerial and teaching staff of formative-educational institutions.	UMNE, Ministry of Education	II Q 2013 - IV Q 2014.	<p>Annual reports of all formative-educational institutions on employment activities, accessible on the UMNE website, containing the following:</p> <ul style="list-style-type: none"> <li>- number of controls and established irregularities in documents of managerial and teaching staff (diplomas, certificates on non employment)</li> <li>- number of established cases of double employment</li> <li>- number and type of imposed sanctions for each of established irregularities</li> </ul>
53	Transparent and objective decision-making on all rights and obligations of all the entities within the educational process, especially in relation to pupils' and students' standard	109. Undertake inspections of regularity of distribution of rooms in students' and pupils' homes, at quarterly basis	Ministry of Education	II Q 2013- IV Q 2014.	<ul style="list-style-type: none"> <li>- Number of conducted controls</li> <li>- Published capacities of all pupil's and student's homes at website of the Ministry of Education and in "Education work"</li> <li>- Number of established discrepancies among distributed rooms by Homes managements and actual state</li> </ul>
54	High quality teaching process, as well as the system of examination and appraisal of pupils and students' knowledge;	110. Improve the process of the control of examination and appraisal of knowledge.	UMNE	II Q 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>- The percentage of university units equipped with electronic equipment for jamming the use of technical devices in relation to the total number of university units</li> <li>- The percentage of university units equipped with the software for discovering plagiarism in relation to the total number of university units</li> </ul>
		111. Establish the institution of "Student Ombudsperson"	UMNE	II Q 2013.	<ul style="list-style-type: none"> <li>- The institution of „Student Ombudsperson“ established;</li> <li>- The number of complaints lodged;</li> <li>- The number of procedures initiated.</li> </ul>
		112. Establish the duty to protect the identity of students at written exams	UMNE	IV Q 2013.	The act passed prescribing the duty of codifying the identity of students at written exams.
		113. Promote the possibilities for reporting corruption by means of a phone-line for reporting corruption cases	Ministry of Education	II Q 2013 - IV Q 2014.	<ul style="list-style-type: none"> <li>- The number of corruption cases reported.</li> <li>- The amount of distributed promotion materials (leaflets, posters, etc)</li> </ul>
55	Increased degree of involvement of parents, lecturers and civil society in the process of planning and implementation of measures related to the fight against corruption within the system of	114. Conduct and submit researches on the forms, causes and mechanisms of the origin of corruption	Ministry of Education	IV Q 2014.	<ul style="list-style-type: none"> <li>- The research conducted at all educational levels and the results presented.</li> </ul>

	education				
56	Clear accreditation and reaccreditation procedures of educational institutions, as well as the prevention of work of unlicensed educational intuitions;	115. Establish transparent system of control of accreditation and licensing of educational institutions	Ministry of Education Council for high education	II Q 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>- Publish all issued accreditations with reports on fulfilment of requirements for their issuing;</li> <li>- Number of licensed educational institutions;</li> <li>- Number of educational institutions, which licence was cancelled;</li> <li>- Number of conducted controls of institutions that lost licence</li> </ul>
57	Strengthened institutional and legal framework for more effective control of the integrity of the teaching and administrative staff;	116. Prepare and pass the integrity plan for all formative-educational institutions, from the pre-school to university level (state-owned and all private universities)	Ministry of Education and UMNE	III Q 2013 - IV Q 2014.	- Percentage of highly- educational institutions that passed integrity plan in relation to all highly- educational institutions
		117. Implement efficiently the Integrity Plan in all educational-formative institutions and universities	Ministry of Education and UMNE	I Q 2014 – IV Q 2014.	<ul style="list-style-type: none"> <li>- Supervisory Council formed composed of the representatives of the teaching staff (professors and associates) and the administrative staff which will monitor the implementation of the Integrity Plan;</li> <li>- The number of reports drafted by the Supervisory Council;</li> <li>- The number of seminars organized for teaching and administrative staff and the employees with the topic of Integrity Plan</li> </ul>
58	Transparent overall financial – material operations	118. Publish annual financial reports of the UMNE and the university units on the UMNE website.	UMNE	II Q 2013 – IV Q 2014.	The number of reports published on the UMNE website, which besides regular items also contain the reports on revenues from the profitable activities of the University and its units
		119. Perform control of distribution of apartments from so-called “rectors’ quota”	UMNE	II Q 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>- Number of controls conducted retroactively</li> <li>- The number of established irregularities</li> <li>- The number and type of sanctions imposed</li> <li>- Public announcement of decisions with justifications, compliance of decisions with current regulations of the University governing this area</li> </ul>
59	Supervision over the implementation of the sectoral Action Plan and its harmonization with the National AP	120. Publish reports on the implementation of the sectoral AP for Curbing Corruption in the Area of Education	Ministry of Education	II Q 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>- The number of reports published on the implementation of the sectoral AP.</li> <li>- Number of issued and implemented recommendations a</li> </ul>
<b>HEALTHCARE</b>					
60	Application and control of the application of codes of ethics	121. Promote code of ethics to citizens and organize training sessions for the application of the Code of Ethics to healthcare staff.	MC	II Q 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>- Number of trainings</li> <li>- Number of participants</li> <li>- Number of conducted campaigns</li> <li>- Number of TV shows</li> <li>- Code of Ethics published at websites of the MH, MC and PHI</li> </ul>
		122. Monitor the compliance with the Code of Ethics	MC	II Q 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>- The number of disciplinary procedures;</li> <li>- The number of medical workers who violated the Code</li> </ul>

					of Ethics
61	Improved administrative and institutional capacities in the area of public health, as well as the quality healthcare services, safety of patients and equal access to healthcare	123. Introduce IT system in healthcare institutions for the purpose of the improvement and control of data.	MH	I IQ 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>- The number of institutions where IT has been introduced;</li> <li>- Percentage of the number of institutions where IT has been Introduced in relation to total number of institutions</li> </ul>
		124. Establish procedures for putting medical interventions onto waiting lists	MH	II Q 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>- Procedures established and published;</li> <li>- The number of waiting lists determined on the basis of the established procedures;</li> <li>- The Lists regularly updated and accessible on the MH website;</li> <li>- The number of interventions according to waiting lists.</li> </ul>
		125. Implement the system of improving quality of healthcare in appropriate way	MH	I Q 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>- Established monitoring and evaluation at all levels of health care</li> <li>- Adoption of closer instructions for establishing monitoring and evaluation process, with developed Indicators for monitoring and evaluation of health care quality</li> <li>- The adoption of the Rulebook on procedure and organization of internal and external control of quality of professional services, measures that can be taken to remedy identified deficiencies and other issues of importance for the quality control of professional work</li> </ul>
		126. Introduce mechanisms of regular surveys on satisfaction of users with health services	MH, Public Health Institute	IV Q 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>- Developed standardized questionnaire for all levels of health care;</li> <li>- Number of health facilities in which questionnaires were distributed;</li> <li>- The number of completed questionnaires during the period;</li> <li>- The number and type of complaints about the quality of health services;</li> <li>- Performed annual analysis of the research results with adopted recommendations;</li> <li>- The number of implemented recommendations;</li> </ul>
		127. Improve the independence of the work of the Protector of rights of patients	MH, PHI	III Q 2014.	<ul style="list-style-type: none"> <li>- Precisely defined criteria for election;</li> <li>- Define the way of acting of the Protector upon the received complaint</li> </ul>
		128. Pass the Rulebook to define the relations between healthcare staff and pharmaceutical companies	MH	III Q 2013.	Passed the Rulebook which will: limit the number of scientific and promotional meetings to which health worker can go at the expense of one pharmaceutical company, prohibit to representatives of pharmaceutical companies to promote and advertise their products to health workers during working hours
		129. Carry out the activities aimed at raising awareness of the rights of patients	MH	II Q 2013- IV Q 2014.	<ul style="list-style-type: none"> <li>- The number of info-campaigns conducted;</li> <li>- The number of TV-shows, brochures accessible to patients within healthcare institutions.</li> </ul>
62	The work of healthcare workers concurrently in public and private sector limited and illegal payments for healthcare services suppressed	130. Efficient implementation of relevant laws and secondary legislation defining the procedures and criteria for conclusion of contracts between HIF and	Health Insurance Fund	II Q 2013 – IV Q 2014.	<ul style="list-style-type: none"> <li>-The number and type of health services that can not be provided within the existing capacity of PHI;</li> <li>- Number of contracts between HIF and private health</li> </ul>

		private health institutions			institutions; - The number of patients who received medical services at private health institutions at the expense of HIF
		131. Control the implementation of the Rulebook on additional work within the network of health institutions	MH	II Q 2013 – IV Q 2014.	- Number of performed controls - The number of established irregularities - The number and type of sanctions imposed to doctors who perform medical practice in institutions that are not in the network of health care institutions
63	Transparency of public procurement in the area of healthcare and adequate degree of control ensured	132. Submit reports on public procurement.	MH, PPD, CCPPP	II Q 2013, I Q 2014	- The annual report on public procurement in healthcare compiled and submitted - number of irregularities determined by public procurement inspectors - number of decisions cancelled by the Commission
64	Monitoring of sectoral AP and its harmonization with the national AP	133. Publish reports on the implementation of the sectoral AP from the area of healthcare	MH	II Q 2013 - IV Q 2014.	- reports on the implementation of the sectoral AP published at the MH website. - Number of issued and implemented recommendations
<b>LOCAL SELF-GOVERNMENT</b>					
65	Local AP harmonized with the sectoral AP, the Strategy for Fight against Corruption and Organized Crime and its AP	134. Harmonize local action plans with the national AP	Commission for Monitoring of Local AP	II Q 2013.	- Number of Local APs harmonized with the sectoral and national APs
66	Monitoring of local action plans	135. Monitoring of reporting on the implementation of local AP	Commission for monitoring of Local AP	III Q 2013- IV Q 2014.	- The report on the implementation of local APs compiled.
67	Increased degree of responsibility and professionalism of the work of local self-government	136. Develop the Training Programme according to the needs of local self-government units	UMMNE in cooperation with the HRMA	II Q 2013. – IV Q 2014.	- Training Programme prepared; - Number of training sessions organized - Number of participants;
68	Strengthened internal and external control of the work of local self-government units	137. Conduct external audit of the financial operations of local self-governments	SAI	II Q 2013- IV Q 2014.	- Developed report of SAI;
		138. Inform the public on the work of Local Self-Government Protection and Development Council	Commission for monitoring of Local AP	II Q 2013- IV Q 2014.	- Number and type of information
69	Applied ethical standards in local self-government	139. Report on passing and implementation of Integrity Plans	Commission for monitoring of Local AP	IV Q 2013 i IV Q 2014.	- Number of adopted integrity plans in Local Self-governments - Number of adopted reports on implementation of integrity plans of local self-governments
70	Transparency in the process of planning, the passing of acts and their enforcement, respecting the principle of participation	140. Monitor the organization of public discussions and round tables for the acts of local self-government units	Commission for monitoring of Local AP	II Q 2013 - IV Q 2014.	- Number of public discussions and round tables held
		141. Affirm the „empty seat“ institute in the local assemblies	Commission for monitoring of Local AP	II Q 2013 - IV Q 2014.	- Number of promotional campaigns on the promotion of the principle of participation; - Number of local self-government units where “empty seat” institute is applied.
71	Creating conditions and	142. Improve cooperation between the citizens and local self-government bodies in the area of the fight	Commission for monitoring of Local AP	II Q 2013 - IV Q 2014.	- The number of joint meetings held; - The number of initiatives accepted

	encouraging civil and private sector to become involved in the fight against corruption at the local level	against corruption			
<b>CIVIL SOCIETY, MEDIA AND SPORT</b>					
72	Efficient cooperation between public authorities and NGOs with respect to the implementation of anticorruption activities	143. Conduct joint campaigns aimed at encouraging greater and more efficient involvement of the citizens in the fight against corruption	DACI in cooperation with NGOs	III Q 2013 - IV Q 2014.	- number of joint activities realized
73	Transparent financial operations of the NGOs, media and sports associations	144. Publish annual financial reports of NGOs	TA	II Q 2013 – IV Q 2014.	- number of reports published on the website of the TA.
		145. Publish review of data on providers of audiovisual media (AVM) services related to their ownership structure and ownership share in other legal persons - providers of AVM services, as well as on participation of its owners in more than 10% of the ownership of legal persons which are providers of AVM service. Publish decisions of the Council of the Agency for electronic media on giving written consent to change the ownership structure of broadcaster in cases where this is more than 10% of the ownership.	Agency for Electronic Media	II Q 2013, I Q 2014.	- Agency for Electronic Media published data on ownership structure of providers of AVM services in the "Official Gazette of Montenegro" and at the website of the Agency - Agency published decisions on giving written consent to change the ownership structure of broadcaster in cases where this is more than 10% of the ownership
		146. Publish a report on the financial operations of the RTCG for the previous year, which in particular includes the data on the use of funds generated on the basis of Article 15 paragraph 1 items 1 and 6 of the Law on Public Radio - Broadcasting Services of Montenegro ("Official Gazette of Montenegro", no. 79/08 ...) and the audit report on the financial operations RTCG.	Council of RTCG	II Q 2013 II Q 2014	Council of the RTCG, published at the website of the RTCG: - Report on the financial operations of the RTCG for the previous year, which in particular includes the data on the use of funds generated on the basis of Article 15 paragraph 1 point. 1 and 6 of the Law; - Report of the authorised auditor on financial operations of the RTCG
		147. Improve the capacities of the Agency for Electronic Media for fight against corruption in media	Agency for Electronic Media	IV Q 2013	- Permanent premises secured for the work of the Electronic Media Agency in line with the decision of the Government in 2007; - Technical capacities of the Agency for the monitoring of the work of the media improved; - The number of the employed in the Department for Legal And Economic Affairs (in particular in the Office for legal affairs)
		148. Publish the reports on financial operations, audit reports of sports clubs, sports federations and the Montenegrin Olympic Committee, as well as the data on sport pensioners	Administration for Sport and Youth	II Q 2013 - IV Q 2014.	The number of adopted and on the website published: - Reports of the authorized auditor on the financial operations of sports clubs, sports federations and the Montenegrin Olympic Committee for the previous year; - Reports on the financial operations of sports clubs, sports federations and the Montenegrin Olympic Committee for the previous year; - Reports on sport pensioners.

74	Clear criteria and procedures for the allocation of budgetary funds to NGOs, media and sports associations at the central and local level, which guarantee the transparency of the procedure with the securing of the control over the spending of the donated funds.	149 Monitor control over the spending of the donated funds	Commission for the allocation of a portion of revenues from the lottery	II Q 2013 – IV Q 2014.	Prepared report containing the following information: - Number of NGOs which have failed to fulfil the contractual obligations; - percentage of NGOs which have failed to fulfil the contractual obligations in relation to the total number of NGOs - the amount of funds returned by the NGOs on the ground of contract breaching
		150 Improve the control of spending funds allocated in state and local budgets for co-financing of sport organisations	Ministry of Education, Administration for Sport and Youth	II Q 2013	-Adopted Rulebook on the manner and procedure for the adoption of the annual plan, requirements, standards and criteria for the allocation and control of the implementation of development programs in the field of sports, in line with the National Programme for the Development of Sport.
75	Investigative journalism developed and the participation of media in the implementation of anticorruption campaigns	151. Media support in implementation of anti-corruption campaigns	DACI	II Q 2013 – IV Q 2014.	-Number of media that supported anti-corruption campaigns
76	Total freedom of objective reporting on corruption cases, respecting the regulations and the Code of Ethics for journalists	152. Monitor the procedures for defamation and compensation for non-pecuniary damage caused through media	SC	II Q 2013 – IV Q 2014.	Developed annual report containing information on: - number of civil procedures against media procedures for defamation and compensation for non-pecuniary damage caused through media - statistical overview of the amount of fine pronounced in every individual cases
77	Intensify the process of the participation of citizens and other interested parties in public discussions on legal projects	153. Organize public discussions and round tables for draft laws	Line ministries	II Q 2013 – IV Q 2014.	- Number of public discussions and round tables held.

### III PREVENTION OF CORRUPTION IN LAW ENFORCEMENT BODIES

#### PREVENTIVE MECHANISMS FOR SUPPRESSION OF CORRUPTION IN POLICE

78	Normative framework improved with the purpose of the improvement of police work and activity on suppressing corruption.	154. Adopt the Law on Amendments of the Law on Border Control and secondary legislation for the implementation of the Law	MI	I Q 2014	-Developed Proposal Law on Amendments of the Law on Border Control - Adopted secondary legislation in accordance with the Law on Border Control.
		155. Adopt the Law on Amendments of the Law on Internal Affairs, which will foreseen obligation of reporting on property for civil servants at managing positions	MI	II Q 2013	- Law on Amendments of the Law on Internal Affairs adopted
79	Administrative, technical and material capacities of the sectors involved in the suppression of corruption improved	156. Develop the plan for equipment necessary for the improvement of the work of the Crime Police Sector	PD, MI and MF	I Q 2014	- The plan for the necessary equipment defined - Equipment procured
80	Permanent specialization of staff members entrusted with the task of fighting corruption	157. Conduct basic and specialist trainings for fighting corruption	PD	II Q 2013 – IV Q 2014.	- Number of organised trainings, - Number of participants;
		158. Conduct specialist training sessions for the	SSPO and PD in cooperation	II Q 2013 – IV Q	- Number of organised trainings,

		carrying out of investigations in the area of money laundering	with APLMFT, JTC	2014.	- Number of participants;
81	Intensive application of preventive measures and control mechanisms for the prevention of corruption in the police	159. Conduct internal control of the work of PD	MI and SSPO	II Q 2013 – IV Q 2014.	Half-year report compiled and published, containing the following: - Number of cases based on reports and ex officio actions; - Number of reports by the citizens related to corruption and against the employees of the PD; - Number of disciplinary procedures resulting from the reports of the internal control; - Number and type of imposed disciplinary sanctions - Number of investigations initiated against the employees of the PD resulting from the reports of the internal control
		160. Investigate charges for corruptions in MI and PD	MI, SSPO, SC, PD	II Q 2013. – IV Q 2014.	-Adopted Law on Amendments to the Law on Internal Affairs -Number of complaints for corruption in MI and PD filed by citizens, legal persons, NGOs, the media and ex-officio; -Types of decisions on applications submitted -Number of investigations initiated by applications; -Number of brought indictments; -Number of final judgments
		161. Implement measures for prevention of corruption at high level in MI and PD	MI, SSPO, SC, PD	II Q 2013. – IV Q 2014.	- Number of investigations initiated for corruption at high level in MI and PD; - Number of brought indictments; - Number of final judgments
82	Promote the reporting of corruption and encouraging active participation of citizens in the fight against corruption.	162. Conduct permanent campaigns on the manner of reporting corruption and the measures for the protection of citizens who report corruption.	PD, SSPO	II Q 2013 – IV Q 2014.	- Number campaigns conducted; - Number of corruption cases reported by citizens, media and NVO; - Number and type of decisions on complaints by citizens, media and NVO - Number investigations initiated in relation to the number of reported cases
<b>PREVENTIVE MECHANISMS FOR SUPPRESSION OF CORRUPTION IN JUDICIAL BODIES</b>					
83	Increased trust of the citizens into the work of the holders of judicial office;	163. Enhance the cooperation between judicial bodies and media	SC and SSPO	II Q 2013 – IV Q 2014.	- Number of half-year press conferences of the Supreme Court President; - Number of half-year press conferences of the SSPO; - The number of courts where press conferences were held and the number of conferences held; - Number of prosecution offices where press conferences were held and the number of conferences held - Number of „Open doors“ organized in courts
		164. Publish regularly all judicial decisions on the Internet presentations	SC	II Q 2013 – IV Q 2014.	- Number of judicial decisions published - Annual report on work of courts and individual judges
		165. Conduct monitoring of work of courts by partners of the Supreme Court	SC	II Q 2013 – IV Q 2014.	Submitted information on conducted monitoring of courts
		166. Analyze the application of anti-corruption reforms in judiciary	MJ	IV Q 2014.	Developed analysis of anti-corruption reforms in judiciary with the recommendations for improvement



84	Further strengthening of the control function of the work of the holders of judicial office;	167. Consider the possibility for increase of budgets of judiciary and prosecution offices in parts related to the procedures in corruption cases, in particular those at the highest level, in accordance with the EC recommendations	MF Parliament, SC, SSPO	IV Q 2013 - IV Q 2014.	Percentage of increase of budgets for judiciary and prosecution offices in parts related to the prosecution and trials for corruption cases
		168. Establish reliable system of checking reports on incomes and property of judges and prosecutors	Judicial Council Prosecutorial Council, CPCI	IV Q 2013.	- Number of judges and prosecutors processed because of corruption - Number of judges and prosecutors processed because of conflict of interest - Number, type and amount of imposed sanctions
		169. Ensure objectivity in election judges and deputy prosecutors	SC SSPO CENPF	II Q 2013 - IV Q 2014.	- Improved system of mandatory anonymous assessment of the knowledge of person before his/her election in the title of judges and deputy prosecutors and public disclosure of all the candidates and their results
		170. Ensure efficient control of work of prosecutors and their deputies	SSPO	III Q 2013 - IV Q 2014.	- Improved control system in cases of rejecting or refusing submitted criminal charges
85	More efficient control of the application of the Code of Ethics for the holders of judicial office.	171. Promote the compliance of the Code of Ethics by judges and prosecutors	Judicial Council Prosecutorial Council	II Q 2013 – IV Q 2014.	Regular reporting and publishing of decisions of the Commission for monitoring of implementation of Code of Ethics in judiciary and prosecution service
86	Strengthened administrative, technical and material capacities of the holders of judicial office and judicial administration.	172. Strengthen further the independence and the autonomy of judiciary and prosecution	Parliament of Montenegro, MJ	II Q 2013 – IV Q 2014.	Amended Constitution of Montenegro, Law on Judicial Council, Law on Courts and Law on State Prosecution
		173. Improve the reporting system on work of judges, individual courts and all courts	Judicial Council	II Q 2013.	Adopted universal form for the report on the work of judges, individual courts and all courts
		174. Improve the efficiency of judicial proceedings.	SC	IV Q 2013, IV Q 2014.	- Number of control requirements (founded and unfounded); -Number of cases initiated by the claim for just satisfaction; -Number of cases in which the claim is approved -The amount of funds disbursed for violating the Law on the Protection of the right to trial within a reasonable time;
		175. Monitor the enforcement of court judgements	Judicial Council	II Q 2013 – IV Q 2014.	Developed and published annual report on enforcement of court judgments with the analysis of factors influencing the enforcement of judgments
87	Full application of the JIS	176. Through the use of JIS, improve the quality of judicial statistics and establish the system for monitoring the duration of trials	Judicial Council and SSPO	II Q 2013 – IV Q 2014.	- Improved information system that provides statistical reporting and assessing the performance of the courts, - Made statistics on the courts, the duration of proceedings and committed financial and human resources; - The number of judicial and prosecution cases that have been processed and entered in JIS
<b>CRIMINAL PROSECUTION AND SEIZURE OF ILLEGALLY ACQUIRED ASSETS</b>					
88	Specialization of the police, state prosecutors and judges with	177. Enhance human resource capacities of the police, public prosecutors and courts	PD, SSPO, SC	II Q 2013 – IV Q 2014.	- Information on number of trainings - Information on number of participants

	regards to new solutions in the CPC	178. Analyze implementation of the Rules of Procedure of the State Prosecutor's Office, particularly with regard to respect the time limits and procedures for complaints and appeals	MJ and SSPO	III Q 2013 - III Q 2014.	Developed analysis with recommendations and measures
89	Efficiency in criminal prosecution and seizure of illegally acquired assets	179. Conduct training sessions and develop curricula for all key bodies involved in financial investigations, discovering, freezing, confiscating and managing the assets acquired through criminal activities.	CENPF, PA, HRMA, Property Administration	II Q 2013 – IV Q 2014.	- Curricula developed for the bodies involved in financial investigations, discovering, freezing, confiscating and managing the assets acquired through criminal activities; - Number of training sessions organized; - Number of trainees.
		180. Develop report on number of criminal charges filled by SAI	SAI, SSPO	III Q 2013 – IV Q 2014.	Number of lodged charges and decisions on them
		181. Discuss the State Department Report at the Government's session	MFAEI	III Q 2013	Report discussed and conclusions developed
		182. Analyze the implementation of the institute of postponed criminal prosecution and publish all information on such procedures at the website of the State Prosecution Office	SSPO	II Q 2013 – IV Q 2013	Developed and published semi-annual analyses on implementation of the institute of postponed criminal prosecution, containing information on all persons to which this institute was applied and criteria because of which this institute was applied,
90	Assessment of the effects of the implementation of the provisions on extended confiscation of illegally acquired assets.	183. Conduct financial investigations with the purpose of extended seizure of illegally acquired assets	SSPO	II Q 2013 – IV Q 2014.	- Number of financial investigations undertaken with the purpose of the extended seizure of illegally acquired assets; - Number of cases in which assets were temporarily seized by means of court decisions and their value; - Number of cases in which assets were confiscated by means of court decisions and their value;
		184. Report on keeping and managing the seized assets.	Property Administration	II Q 2013 – IV Q 2014.	Developed and published annual reports on keeping and managing the seized assets
<b>COORDINATION AND EXCHANGE OF DATA</b>					
91	Efficient cooperation and exchange of data among the prosecution, Police Directorate, Customs Administration, Tax Administration, Anti-corruption Initiative Directorate and Administration for Prevention of Money Laundering and Financing Terrorism	185. Improve inter-institutional cooperation in suppressing corruption.	MJ in cooperation with SSPO, MI, PD, CA, TA, DACI, APMLFT	II Q 2013 – IV Q 2014.	- Developed analysis with recommendations for improvement of inter-sectoral cooperation - Number of recommendations realized in relation to the number of those defined by the report for the improvement of inter-institutional cooperation. - Percentage of recommendations realized in relation to the number of those defined by the report for the improvement of inter-institutional cooperation.
		186. Add PD to existing memorandum on cooperation signed between MF, APMLFT, Central Bank of Montenegro, SC and Insurance Monitoring Agency	MI PD	II Q 2013.	Memorandum signed by PD

92	Collecting, processing and analyzing the statistical data on the reports of corruption and further procedures aimed at the improvement of the fight against corruption and public information	187. Report on complaints on corruption and pertaining procedures (authorities that possess open hotlines for reporting) to the Directorate for Anti-Corruption Initiative	DACI	II Q 2013 – IV Q 2014.	- Number of institutions that submitted reports - Percentage of institutions that submitted reports in relation to the number of those which are obliged to do it - Developed and published semi-annual analytical report on complaints on corruption of all institutions and authorities with possibility to receive the complaints on corruptions
		188. Make the annual analysis of the reports of corruption as indicators of sensitive areas and their utilization on the occasion of developing anti-corruption policies.	DACI	II Q 2013 – IV Q 2014.	Developed and published analysis of DACI with recommendations
93	The employees of various bodies that receive and record the reports of corruption trained to receive such reports.	189. Introduce special model of training, which will ensure in efficient way collection of key information and evidences in the process of registering cases of corruption	HRMA in cooperation with SSPO	III Q 2013- IV Q 2014.	- Number of conducted trainings; - Number of trainees per training session
<b>INTERNATIONAL COOPERATION</b>					
94	Improvement of international and regional cooperation in suppressing corruption.	190. Report on the results of international cooperation in curbing corruption.	PD	II Q 2013 – IV Q 2014.	- Number of received and sent requests for cooperation and their status
<b>IV ORGANIZED CRIME</b>					
<b>ANALYSIS OF CURRENT STATE</b>					
95	Vulnerable areas identified and clear priorities in curbing of severe and organised crime defined	191. Develop the Assessment of the risk of serious and organized crime in Montenegro, according to the EU SOCTA standards	PD	II Q 2013.	- Developed Assessment of the risk of serious and organized crime - SOCTA;
		192. Analyze connection of structures of organized crime with public officials	PD	II Q 2013	- Analysis developed; - Analysis submitted to the National Commission
<b>MOST FREQUENT FORMATS</b>					
96	Increased efficiency of financial investigations and increased number of processed financial investigations.	193. Improve the capacities of the Special Investigation Team through enabling access to relevant databases and efficient inter-agency cooperation	SSPO	II Q 2013 – IV Q 2014.	Submitted information containing the following: - number of exchanged information and data - number of issued orders on initiation of financial investigations - percentage of increase / reduce of initiated financial investigations
97	Enhanced administrative and spatial-technical capacities of the entities which participate in the process of suppressing organized crime.	194. Strengthen and improve the material base for the carrying out of border control	PD	I Q 2014 – IV Q 2014.	- Improved material base through the reconstruction and construction of border crossing (BC), placement of a video surveillance at BCs,; - The amount of funds spent to improve the material base.
		195. Connect all BCs with the INTERPOL FIND system, which enables the checking of persons, vehicles, documents at BCPs. Shift from the existing MIND, to MIND/FIND system	MI	III Q 2013.	The shift achieved from the existing applicative solution of the Police Directorate from MIND to MIND/FIND system for checking
		196. Extend the Agreement for improvement of cooperation in the area of suppressing the crime, so to	MJ, MI	IV Q 2013.	Signed Agreement for improvement of cooperation in the area of suppressing the crime

	comprise the State Prosecution Office (so-called ILECU agreement)			
	197. Establish the efficiently secured electronic communication among the parties of the Agreement (MI, PD, MJ, CA, APMFLT, TA)	MI, PD, MJ, CA, APMFLT, TA	IV Q 2013.	Established secured electronic communication
	198. Intensify police training with regards to the implementation of the CPC and conducting investigations with the use of secret surveillance measures, financial investigations and the seizure of assets	PD, PA	II Q 2013 – IV Q 2014.	- Number of conducted trainings - Number of trainees
	199. Monitor implementation of recommendations of the Analysis in relation to necessary requirements for improvement of the conditions of work and development of the methodology of work of the organisational unit for fight against trade in narcotics	PD	II Q 2013 – IV Q 2014.	- Information on number and ways of implementation of recommendations of the Analysis - Established new methods of work of the organisational unit for fight against trade in narcotics
	200. Conduct efficient fight against trade in narcotics	PD	II Q 2013 – IV Q 2014.	- Number of cases initiated at the international and national levels; - Number of completed cases at the international and national levels; - Percentage of completed cases at the international and national level in relation to the number of cases initiated at the international and national levels; - The number of prosecuted persons, seized assets and the amount of drugs seized; - The number of controlled deliveries
	201. Organize specialist training sessions with the purpose of the increase of the efficiency of the seizure of narcotics and other goods that are the subject matter of trade of organized criminal groups	PA, PD	II Q 2013 – IV Q 2014.	- Number of specialized trainings; - Number of trainees
	202. Conduct efficient fight against the illegal trade in excise and other goods.	PD in cooperation with CA	II Q 2013 – IV Q 2014.	- The quantity and value of oil and oil derivatives seized; - The quantity and value of cigarettes and other tobacco products seized and destroyed - The quantity and value of arms seized and destroyed; - The quantity and value of other goods seized and destroyed; - For all indicators provide data for 2013 in relation to 2012 and for 2014 in relation to 2013
	203. Enhance the capacities for more efficient fight against money laundering, especially in the part related to the monitoring of the reports of banks and other commercial entities on suspicious transactions	APMFLT	II Q 2013 – IV Q 2014.	- Innovate the act on systematization pursuant to the new law; - Number of newly employed in relation to the number of systematized jobs; - The system of stimulations introduced in order to limit the fluctuation of labour; - Missing IT equipment acquired; - Number of training sessions organized for banks and other commercial entities – subject of the

				<ul style="list-style-type: none"> <li>Law on PMLFT;</li> <li>- Number of trainees.</li> <li>- Number of trainings attended by officials from APMLFT;</li> <li>- Number of officials from APMLFT who attended trainings</li> </ul>
		204. Improve the control system over the implementation of the Law on APMLFT, especially for the non-financial sector	<p>APMLFT, bar and Notary Chamber, SC, Insurance Monitoring Agency, Administration for Games on Chance, TA, MF, Central bank, Agency for Telecommunications and Post services</p>	<p>II Q 2013 – IV Q 2014.</p> <ul style="list-style-type: none"> <li>- Number of trainings for supervisors foreseen by Article 86 of the Law on SPNFT</li> <li>- The number of trainees for supervision bodies</li> <li>- Increased number of inspections by those supervisory bodies which until now have not been implemented or have conducted a small number of inspections</li> <li>- Developed semi-annual reports which are to be submitted to the National Commission for the Implementation of the Strategy for fight against Corruption and organized crime, including information on: <ul style="list-style-type: none"> <li>- Number of performed controls</li> <li>- The number of initiated misdemeanour charges</li> </ul> </li> </ul>
		205. Improve the efficiency of money laundering investigations	SSPO, PD and APMLFT	<p>II Q 2013 – IV Q 2014.</p> <ul style="list-style-type: none"> <li>- Number of submitted reports</li> <li>- Structure of reports in relation to the applicants</li> <li>- The number of reports for money laundering in the area of property trade and construction investments;</li> <li>- The number of money laundering reports in the privatization process and bankruptcy procedure</li> <li>- The number (and percentage) of investigations initiated on the basis of reports submitted by the APMLFT, PD, SSPO in relation to the total number of reports;</li> <li>-the number of checked transactions of politically exposed persons;</li> <li>- Number of final convicting court decisions on the basis of the Reports lodged by the APMLFT</li> </ul>
		206. Ensure exchange of information in the area of fight against organized crime	SSPO in cooperation with Commercial Court, MI, MIST, PD, REA, TA, CDA	<p>IV Q 2013 – IV Q 2014.</p> <ul style="list-style-type: none"> <li>- Established unique database for the needs of SSPO with information on ownership over the real estates, shares, legal entities, moveable property and other relevant data</li> <li>- regular updating of database permanently available to all authorities in charge for implementation of measure</li> </ul>
100	Enhanced mechanisms for collecting and analyzing data on the total state of organized crime, as well as keeping of statistical data	207. Analyze the efficiency of implementation of the Law on Prevention of Money Laundering, and Financing Terrorism, and its harmonisation with international standards, with recommendations for eventual amendments of the Law.	APMLFT, MF	<p>II Q 2013.</p> <p>Prepared Analysis on the efficiency of implementation of the Law on Prevention of Money Laundering, and Financing Terrorism, and its harmonisation with international standards, with recommendations for eventual amendments of the Law</p>

	on the forms of organized crime.	208. Enhance the efforts in discovering cases of murders and attacks on journalists, police officers and other persons and their property	SSPO	II Q 2013 - IV Q 2014.	Reports on achievements in discovering perpetrators and ordering party submitted to the National Commission on quarterly bases: -Detail information on all overtaken activities;
<b>PREVENTION</b>					
101	Specialization of all entities participating in the process of suppression of organized crime	209. Conduct continuous specialized training sessions for all the entities participating in the process of suppression of organized crime.	PD, PA and JTC	II Q 2013 – IV Q 2014.	- The number of training sessions organized at the national level; - The number of training sessions organized at the international level; - The number of trainees.
102	Protection of the integrity of the leaders of the fight against organized crime	210. Pass the Integrity plan in the police	PD	II Q 2013.	Integrity plan adopted
		211. Pass the new Code of Ethics for police officers.	MI	I Q 2013 – IV Q 2014.	- Six-month analysis made on the application of the Code of Ethics; - Number of disciplinary procedures for the violation of the Code of Ethics for police officers; -Adopted new Code of Ethics for police officers
103	Introduction of mechanisms of administrative approach to the prevention of organized crime	212. Secure the connection of intelligence systems of public administration bodies	PD, TA, CA, REA, CDA, MSDT, MIST	II Q 2013 – IV Q 2014.	Intelligence system of public administration bodies connected and links established with computer networks and databases of defined institutions
104	Protection of victims of various forms of organized crime	213. Improve regional cooperation in the area of protection of witnesses	MI PD	II Q 2013 – IV Q 2014.	- Number of agreements signed; - Number of joint cases; - Number of regional conferences; - Number of training sessions - Number of trainees
		214. Conduct training sessions of the employees of the Witness Protection Unit.	PD PA	II Q 2013 – IV Q 2014.	- Number of training sessions for the Witness Protection Unit; - Number of trainees
		215. Amend the Law on Witness protection	MJ, Parliament of Montenegro	IV Q 2013.	- Established Proposal Law on amendments of Law on Witness Protection in accordance with recommendations of the Analysis of implementation of the Law on Witness Protection, as well as with recommendations of the Council of Europe experts given through the project WINPRO - Adopted Law
<b>COOPERATION AMONG PUBLIC AUTHORITIES</b>					
105	Efficient inter-institutional cooperation of all the entities participating in the process of the suppression of organized crime, with team, specialist and proactive approach	216. Improve the capacities of the Joint Investigation Team for the more efficient work	SSPO	II Q 2013 – IV Q 2014.	- Enabled access to relevant databases - Increased budget for the purposes of efficient work of special investigation team - Number of newly involved analysts (crime, financial and IT) in the work of SIT, depending on needs -Established special sub-teams for financial investigations and recruited experts for the area of finances

		217. Report on activities of PD and prosecution offices in curbing organised crime upon the initiatives of the NSA	PD SSPO	II Q 2013 – IV Q 2014.	- Number of indications that the NSA sent to the police to act - Number of information that police submitted to the prosecution upon the indications by the NSA; - Number of new investigations initiated upon indications by NSA
		218. Develop the analysis of efficiency of cooperation of the NSA with other state authorities	NSA	IV Q 2013 – IV Q 2014.	- Developed analysis with recommendations for improvement of cooperation between the NSA and other state authorities - Number of recommendations for improvement of relations - Number of implemented recommendations
<b>REGIONAL AND INTERNATIONAL COOPERATION</b>					
106	Continuous application of international standards for the suppression of organized crime	219. Sign operative agreements on cooperation with Europol and nominate the liaison officer	MI	IV Q 2013.	Operative agreements on cooperation with Europol signed and liaison officer nominated
107	Efficient regional and international cooperation with the purpose of conducting joint investigations.	220. Establish regional and international cooperation in conducting joint investigations.	MI and PD	II Q 2013 – IV Q 2014.	- Number of signed bilateral agreements: - with neighbouring countries - with EU countries - with international organizations  - Number of initiated joint investigations.
		221. Analyze implementation of existing international contracts in the area of international legal aid in criminal and civil cases, and provide recommendations	MJ	Q 2013 - II Q 2014.	Developed report with recommendations
		222. Strengthen the cooperation with border police forces of neighbouring countries	PD	I Q 2013 – IV Q 2014.	- Number of joint meetings - number and type of joint actions
		223. Improve the cooperation between the NCB Interpol with Interpol working bodies. And ensure participation of the Police Authority in Analytical working bodies of Europol	PD	II Q 2014.	- Number of working bodies in which representatives of NCB Interpol participate; - Number of working groups in which representatives of NCB Interpol participate - Number of projects implemented in cooperation with Interpol - Number of working teams in which PD participate, and which are dealing with criminality in South East Europe
		224. Acquire the equipment for work, in line with the recognized trends of the Interpol.	PD	II Q 2013 – IV Q 2014.	- need assessment for the purchase of new equipment (new hardware and software solutions) ; - purchased equipments; - Equipment put in function
		225. Ensure efficient work of the Unit for coordination of international police cooperation	PD	IV Q 2013.	- Established AFIS units connected with Forensic centre; - Lacking staff engaged for the purpose of achieving full functionality of the Unit
108	Improved direct contact between	226. Improve direct cooperation while investigating criminal acts with the elements of organized crime.	PD SSPO	II Q 2013 – IV Q 2014.	Prepared report on cooperation containing: - Number of joint meetings

	law enforcement and judicial bodies in the region and wider				- number and type of joint actions
<b>MONITORING</b>					
109	Action Plan Monitoring	227. Monitor regularly the implementation of the measures from the AP for fight against corruption and organized crime	DACI	II Q 2013 – IV Q 2014.	- Number of submitted individual reports of institutions obliged to do so in accordance with the AP, in relation to the number of respective institutions; -Developed Proposal Report for the National Commission; - Regularly updates website of the National Commission
		228. Ensure continuous functioning of the system for reporting on implementation of measures from MJ	DACI	II Q 2013 – IV Q 2014.	- Number of institutions which submitted report through the software in relation to the total number of submitted reports
		229. Publishing of amnesties for convicted persons for criminal offences with elements of corruption and organized crime as a separate attachment to within the obligation to publish amnesties in accordance with the Law on Amnesty	President of Montenegro	II Q 2013 – IV Q 2014	Number of amnesties and number of documents for amnesties published at the website of the President of MNE
		230. Monitor regularly the activities of criminal acts detecting bodies and of judiciary in suppressing the criminal acts with the elements of corruption and organized crime.	Tripartite Commission	II Q 2013 – IV Q 2014.	Developed semi-annual report, containing statistical data on: - number of filled reports, - number of initiated investigations - number of brought indictments - number of final court judgments ; - standardised definition of corruption at the highest level - number of cases from the area of corruption and organized crime in which perpetrators are representatives of police and judiciary - number of initiated investigations - temporarily and permanently seized assets (type and value) - number of neutralised organized criminal groups and their leaders - number of cases which are in statute of limitations on criminal prosecutions - The number of persons to whom SSM have been implemented and order for investigation issued; - The number of persons to SSM have been implemented but order for investigation was not issued; - The number of persons for whom it was proposed use of SSM, but was not approved by the SSPO or investigation judge - The number of persons who were informed about the use of SSM over them with the material and collected through their use; - The number of persons who were not informed on the SSM in cases in which criminal procedure was not



					<p>initiated</p> <ul style="list-style-type: none"> <li>- The number of persons who made insight into information that were collected on them by using SSM and number of information that were destroyed after that</li> <li>- The number of final judgments that were made on a basis of the use of SSM;</li> <li>- Number of persons against whom SSM were used, and in the same time the assets were temporarily seized (specify type and value of the seized property);</li> <li>- Number of persons against whom SSM were used, and in the same time the assets were permanently seized (specify type and value of the seized property);</li> </ul>
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## ABBREVIATIONS

<b>NSA</b>	National Security Agency	<b>CCMNE</b>	Chamber of Commerce of Montenegro
<b>AP</b>	Action Plan	<b>TA</b>	Tax Administration
<b>CDA</b>	Central Depository Agency	<b>CA</b>	Customs Administration
<b>JTC</b>	Judicial Training Centre	<b>DACI</b>	Directorate for Anti-Corruption Initiative
<b>CRCC</b>	Central Register of Commercial Court	<b>UMNE</b>	University of Montenegro
<b>SEC</b>	State Electoral Commission	<b>AIA</b>	Administration for Inspection Affairs
<b>CCPPP</b>	Commission for Control of Public Procurements Procedures	<b>PPD</b>	Public Procurement Directorate
<b>SAI</b>	State Audit Institution	<b>UN</b>	United Nations
<b>EU</b>	European Union	<b>HRMA</b>	Human Resources Management Authority
<b>GRECO</b>	Group of Council of Europe Countries for fight against corruption	<b>REA</b>	Real Estate Administration
<b>IPA</b>	Instrument for pre-accession Assistance	<b>PD</b>	Police Directorate
<b>IT</b>	Information technologies	<b>EUMNE</b>	Employers Union of Montenegro
<b>LSGU</b>	Local Self-Government Units	<b>APMLFT</b>	Administration for Prevention of Money Laundering and Financing Terrorism
<b>SC</b>	Securities Commission	<b>CPC</b>	Criminal Procedure Code
<b>CPCI</b>	Commission for Prevention of Conflict of Interest	<b>UMMNE</b>	Union of Municipalities of Montenegro
<b>MC</b>	Medical Chamber	<b>SSPO</b>	Supreme State Prosecution Office
<b>ME</b>	Ministry of Economy	<b>SC</b>	Supreme Court of Montenegro
<b>MF</b>	Ministry of Finance	<b>RTCG</b>	Radio Television of Montenegro
<b>MIST</b>	Ministry of Information Society and Telecommunications		
<b>MSDT</b>	Ministry of Sustainable Development and Tourism		
<b>MJ</b>	Ministry of Justice		
<b>MLSW</b>	Ministry of Labour and Social Welfare		
<b>SSM</b>	Secret Surveillance Measures		
<b>MI</b>	Ministry of Interior		
<b>MH</b>	Ministry of Health		
<b>MFAEI</b>	Ministry of Foreign Affairs and European Integration		
<b>NVO</b>	Non-Governmental Organizations		
<b>OECD</b>	Organization for Economy Cooperation and Development		
<b>OGP</b>	Open Governments Partnership		
<b>PA</b>	Police Academy		